# AGENDA AND BUSINESS PAPER

# Ordinary Meeting of Council

# To be held on MONDAY 27 JULY 2020 AT 6:00PM

Cnr Baylis and Morrow Streets, Wagga Wagga NSW 2650 PO Box 20, Wagga Wagga

Phone: 1300 292 442 Fax: 02 6926 9199 Website: <u>www.wagga.nsw.gov.au</u>





# NOTICE OF MEETING

In pursuance of the provisions of the Local Government Act, 1993 and the Regulations there under, notice is hereby given that an Ordinary Meeting of the Council of the City of Wagga Wagga will be held in the Council Chamber, Civic Centre, Corner Baylis and Morrow Streets, Wagga Wagga, on 27 Jul 2020 at 6:00pm.

Council live streams video and audio of Council meetings. Members of the public are advised that their voice and/or image may form part of the webcast.



Mr Peter Thompson General Manager

# WAGGA WAGGA CITY COUNCILLORS



Mayor **Councillor Greg** Conkey OAM



**Deputy Mayor Councillor Dallas** Tout



**Councillor Yvonne** Braid



**Councillor Paul** Funnell



**Councillor Dan** Hayes



Councillor Vanessa Councillor Rod Keenan



Kendall



**Councillor Tim** Koschel

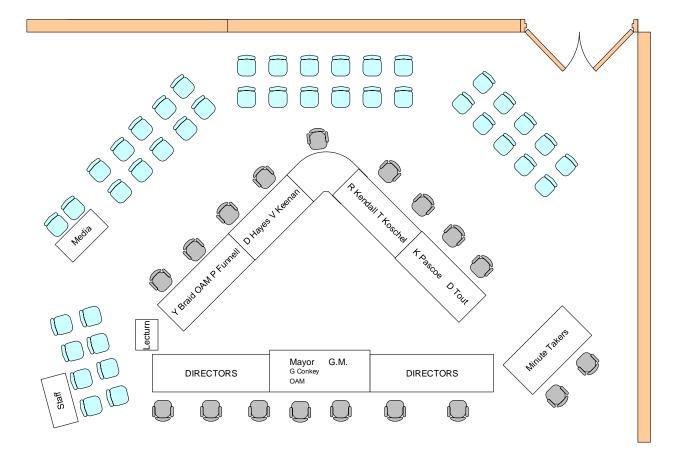


**Councillor Kerry** Pascoe

# **QUORUM**

The quorum for a meeting of the Council is a majority of the Councillors of the Council who hold office for the time being who are eligible to vote at the meeting.

# **COUNCIL MEETING ROOM**



# **ORDINARY MEETING OF COUNCIL AGENDA AND BUSINESS PAPER**

27 JUL 2020

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# <u>PRAYER</u>

# ACKNOWLEDGEMENT OF COUNTRY

# **APOLOGIES**

#### **CONFIRMATION OF MINUTES**

#### CM-1 ORDINARY COUNCIL MEETING - 13 JULY 2020

#### Recommendation

# That the Minutes of the proceedings of the Ordinary Council Meeting held on 13 July 2020 be confirmed as a true and accurate record.

#### Attachments

1. Minutes - Ordinary Council Meeting - 13 July 2020 68

#### EXCLUDED REPORT

A Notice of Motion was excluded on the grounds it was unlawful because it would be contrary to Clause 15.11(d) of Council's adopted Code of Meeting Practice and Clauses 9.10-9.12 of Council's adopted Code of Conduct.

# **DECLARATIONS OF INTEREST**

# MOTIONS OF WHICH DUE NOTICE HAS BEEN GIVEN

#### NOM-1 NOTICE OF MOTION - REVIEW INTO COMMITTEE MEETING TIMES

Author: Councillor Tim Koschel

**Summary:** The purpose of this notice of motion is to review the times Committee Meetings are held and how they impact participants of those meetings.

#### Recommendation

That Council receives a report no later than the last meeting in September 2020 that:

- a reviews the time and day of all committee meetings and the impact these have on Councillors, staff and external stakeholders; and
- b outlines alternative options to encourage greater participation and to be more attractive to future Council candidates

#### Report

In a recent report to Council, all councillors debated the importance of having the correct procedures/conditions in place to allow the time for current councillors and to entice new candidates for next election.

Having committee meetings during working hours automatically excludes the majority of the working population due to meetings being held between the hours of 9 to 5. If committee meeting times were more flexible this could encourage different candidates to run during next elections.

This would also allow Councillors who aren't retired or self-employed more opportunity to involve themselves in further committees.

#### **Financial Implications**

N/A

#### Policy and Legislation

Code of Meeting Practice

#### Link to Strategic Plan

# **Community Leadership and Collaboration**

Objective: We are active community members

Outcome: We recognise we all have a role to play

# **Risk Management Issues for Council**

N/A

# Internal / External Consultation

N/A

# **REPORTS FROM STAFF**

# **RP-1 RESPONSE TO NOTICE OF MOTION - ADVOCACY PLAN**

Author:Scott GrayGeneral Manager:Peter Thompson

**Summary:** This report is being presented to Council after a Notice of Motion was submitted by Councillor Keenan, where it was resolved that Council receive a report which outlines a draft advocacy plan that is reviewed in-line with Council's Integrated Planning & Reporting (IPR) process.

It is envisaged that the Advocacy Plan will act as a guide to address issues that are beyond the capacity of Council and to seek additional funding for specific strategic projects as required.

The initial list has been derived through feedback and previous resolutions of Council and will be a live list to be regularly updated to align with Council's strategic direction.

#### Recommendation

That Council:

- a endorse the attached draft Advocacy Plan and the items contained therein
- b endorse the process for updating the items included in the Advocacy Plan
- c note that the Advocacy Plan will be listed on Council's website and will be updated regularly to align with decisions of Council
- d submit a motion to the LGNSW Annual Conference expressing disappointment in the procedures and action taken by the Office of Local Government in regards to code of conduct issues

# Report

#### Background

The attached draft Advocacy Plan has been developed after it was resolved on 12 August 2019 that Council receive a report which outlines a draft advocacy plan that when adopted is reviewed annually in-line with Council's Integrated Planning & Reporting (IPR) process and updated via Council resolution.

The framework of this plan is designed to allow Council and other representative groups to take advantage of advocacy opportunities as they arise. These opportunities can come with little or no warning. This plan is also the basis for prioritising strategic projects and funding bids, especially when new funding programs are announced from the Federal and State Governments.

The objectives of the plan will be to:

- Set an organisational advocacy agenda and identify priorities in a planned and strategic manner
- Identify key partners and build strong strategic relationships

- Influence key decision makers
- Secure funding for community identified priority projects

# Defining and updating the list

The list of items included in the draft Advocacy Plan have been derived through feedback from staff and Councillors, and by reviewing previous resolutions of Council. The final list presented to Council has been reduced by excluding items that are already supported by other organisations such as Local Government NSW (LGNSW).

It is important to note that this is an initial list that will be updated regularly to align with the strategic direction of the city. It is proposed that the plan will be updated by resolution of Council to include items as they arise. Over the next twelve months Council will also be updating the Community Strategic Plan and this process is likely to identify new items for inclusion in the plan.

At the 13 July 2020 Council Meeting there was discussion regarding the inclusion of an item relating to the code of conduct. The following item was included in the initial draft list presented to Councillors at a workshop held on 1 June 2020. The item was submitted as a motion and was supported at last year's LGNSW Annual Conference:

# Code of Conduct Complaint Resources

Councillors throughout NSW have long expressed frustration at the time taken for Code of Conduct complaints to be handled. While a new Code of Conduct as introduced, it has little value if potential breaches are not managed quickly, efficiently, and effectively. Concerns about breaches not being reported due to little to no faith in the process due to time and costs, is concerning, but also understandable. The request is for a greater investment of resources by the State Government into managing Code of Conduct complaints to ensure they are dealt with quickly, efficiently, and effectively.

It is proposed that another motion be submitted to this year's conference.

# Format

Once the list is endorsed, staff will be developing a digital web-based version that will be regularly updated and will have links to relevant information such as reports, fact sheets etc. Some collateral material already exists on items included in the plan, and these will be available on Council's website.

#### **Reporting on progress**

The items listed within the plan will be integrated into Council's current performance reporting process as part of the Integrated Planning and Reporting requirements, which is conducted every six months.

#### **Financial Implications**

If the plan is endorsed, limited internal resources will be required to prepare the digital platform and collateral material.

# Policy and Legislation

N/A

# Link to Strategic Plan

# **Community Leadership and Collaboration**

Objective: We have strong leadership

Outcome: We are accountable and transparent

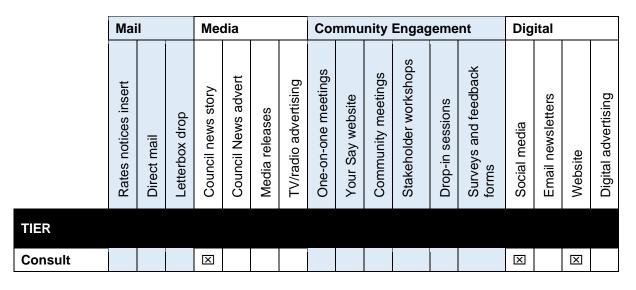
#### **Risk Management Issues for Council**

N/A

# Internal / External Consultation

Discussions have been held with Executive staff, followed by a Councillor workshop on 1 June 2020. Meetings have also been held with Councillor Keenan regarding the draft plan, the items included and the layout proposed.

It is not proposed to put the plan through a formal public exhibition process, but instead promote the plan through social media and Council news stories. If feedback is received this will be presented to Councillors as part of a regular review process.



# Attachments

11. draft Wagga Wagga City Council Advocacy Plan

# **Advocacy Plan**

July 2020



# Introduction

This Advocacy Plan provides a guide to address some issues that are beyond the capacity of Wagga Wagga City Council (Council) and to seek additional funding for specific projects as required. The framework of this plan is designed to allow Council and other representative groups to take advantage of advocacy opportunities as they arise throughout the year. These opportunities can come with little or no warning.

This plan is also the basis for prioritising projects and funding bids, especially when new funding programs are announced from the Federal and State Governments.

#### Advocacy objectives/goals

- Set an organisational advocacy agenda and identify priorities in a planned and strategic manner
- Identify key partners and build strong strategic relationships
- Influence key decision makers
- · Secure funding for community identified priority projects
- Build trust and confidence in Council as a proactive advocate for the community

#### Advocacy principles

- Evidence Based Advocacy actions are based on evidence, and align with existing policies and strategies
- Partnerships Council will work to identify important key stakeholders and maintain existing networks and alliances that support advocacy goals.
- Credibility Council will advocate in an open and transparent way that reflects the priorities of the community
- Community Engagement As Council undertakes advocacy, it will ensure that the community is engaged in an appropriate and timely way

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# Strategic items of Council

Item	Details	We request	Funding Required	Key people
Bolton Park Sports Hub	Council is looking to redevelop the Bolton Park precinct into a Regional Sports Hub in accordance with the NSW Regional Sport Plans. The resulting facilities would create a sporting administration and events hub for the city capable of hosting significant regional, state and national events generating significant ongoing economic impact for the city. The approximate total cost to deliver all elements in the masterplan is \$68M.	The State and Federal Government provide significant funding contributions towards each stage of this project.	\$28.5M StateImage: State\$28.5M FederalImage: State\$5M Sport OrgsImage: State\$6M CouncilImage: State	<ul> <li>NSW Minister for Sport, Multiculturalism, Seniors and Veterans</li> <li>Deputy Prime Minister (Member for Riverina)</li> <li>Member for Wagga Wagga</li> <li>PCYC</li> <li>AFL NSW</li> <li>Cricket NSW</li> <li>Tennis NSW</li> </ul>
Domestic and Family Violence (DFV)	<ul> <li>Wagga Wagga's recorded rate of Domestic and Family Violence (DFV) is 29% higher than the NSW average. In 2016, the Wagga</li> <li>Women's Health Centre (WWHC) undertook a Community Attitudes survey in Wagga Wagga that identified many community members hold low support for gender equality; adhere to rigid or stereotypical gender roles; and hold attitudes and beliefs that justify or excuse, trivialise or minimise DFV, and blame the victim. In 2018 the WWHC secured funding of \$1.2 millon from the Department of Communities and Justice to roll out a pilot primary prevention project with the aim to reduce the rate of DFV in Wagga Wagga.</li> <li>Key project activities include:</li> <li>Internal organisational change (at Council) – creating equitable and respectful workplaces across our community</li> </ul>	Continued support from the State and Federal Government to assist with educating the community on the causes of violence against women and their children, promote gender equality and respect, and challenge rigid gender roles and stereotypes. Partnering with Wagga Women's Health Centre (WWVHC), continue to undertake funding scans with the objective of continuing theDVProject:2650	\$1.2M State 🥯	<ul> <li>Deputy Prime Minister (Member for the Riverina)</li> <li>Member for Wagga Wagga</li> <li>Wagga Women's Health Centre (partner)</li> <li>Murrumbidgee Primary Health Network (partner)</li> <li>Key community leaders including Charles Sturt University, Riverina Water County Council, Premier and Cabinet, Multicultural Council and Police</li> <li>Media</li> </ul>

ltem	Details	We request	Funding Required	Key people
	<ul> <li>Engagement with sectors across our community – collaborating with businesses, organisations, educational institutes and sporting clubs across Wagga</li> <li>Community campaigning – large scale campaigning across our city targeting all demographics</li> <li>These activities aim to reduce attitudes, behaviours and beliefs that justify or excuse DFV in our city.</li> </ul>	beyond the 30 June 2021.		
Gig State	The Gig State project and Regional Digital Connectivity program are part of the \$4.2 billion Snowy Hydro Legacy Fund, dedicated to major and transformative infrastructure projects that will deliver significant economic and social benefits for regional NSW. The Gig State project will deliver new network infrastructure that will boost internet capacity and bring faster and more reliable internet services to central business areas in regional NSW, benefitting local businesses and communities. Wagga Wagga has been included in a \$100 million NSW Government program to improve digital connectivity in regional NSW. The objective of the project is to deliver metro-level digital connectivity to regional NSW with improved price, quality of service and choice for regional businesses and communities.	That Council work with the State and Federal Government to leverage from the Gig State investment in Wagga Wagga. There are opportunities to obtain investment through smart places funding tranches from both Federal and State Governments, particularly for the CBD, Health Precinct and Special Activation Precinct.	N/A	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>NSW Deputy Premier</li> <li>Infrastructure, Regional Development, Cities Minister</li> <li>Member for Wagga Wagga</li> <li>NSW Department of Planning, Industry and Environment</li> </ul>
Glenfield Road Corridor	Bourke Street is currently classified as an RMS regional road, however the Glenfield Road corridor has become a de-facto regional road, as it provides efficient access to the northern	The State Government transfer Glenfield Road to become a regional	\$13.75 State © \$13.75 Federal ©	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>Minister for Transport and Roads</li> </ul>

ltem	Details	We request	Funding Required	Key people
	growth area, Bomen industrial area and Charles Sturt University. Transferring the status of a regional road from Bourke Street to Glenfield Road will improve the operation and efficiency of Bourke Street for local traffic, cyclists and pedestrians. Further, the change of road classification of Glenfield Road supports the project for duplication of the Glenfield Road corridor. Significant works are also required along the corridor including reconstruction of existing travelling lanes, additional lanes, major intersection treatments, duplication of existing rail overpass, major box culvert installation (required to allow for road and bridge works) and concrete drainage channel	road instead of Bourke Street. The State and/or Federal Government provide significant funding contributions towards each stage of constructions of this project.	\$3.9M Council	<ul> <li>Minister for Regional Transport and Roads</li> <li>Member for Wagga Wagga</li> <li>Transport NSW</li> </ul>
Jubilee Park Athletic Park	Council is looking to redevelop the athletics precinct from a local level grass facility to a facility capable of hosting state and national events. The resulting facilities would create a facility capable of hosting significant regional, state and national events generating significant ongoing economic impact for the city.	The NSW and/or Federal Government contribute funding toward this project.	\$5M State/Federal S \$1.8M Council Ø	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>Member for Wagga Wagga</li> <li>NSW Office of Sport</li> <li>Wagga Wagga Athletics Club</li> <li>Kooringal-Wagga Athletics Club</li> </ul>
Gobbagombalin Bridge Duplication	Lobby and negotiate with the NSW Government and Transport NSW for the duplication of Gobbagombalin Bridge to support the University, Bomen and future	The NSW Government release its Highway Study and consider options to duplicate the	N/A	<ul> <li>Minister for Transport and Roads</li> <li>Member for Wagga Wagga</li> </ul>

Advocacy Plan | Wagga Wagga City Council

Gobbagombalin Bridge

development north of the city as per the

Wagga Wagga Integrated Transport Strategy and Implementation Plan 2040.

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Transport NSW

**Riverina Joint** 

Organisation

Item	Details	We request	Funding Required	Key people
				<ul> <li>Canberra Region Joint Organisation</li> </ul>
Health Precinct	Wagga Wagga services the needs of surrounding settlements in a catchment of over 185,000 people. To support the current and projected population growth, Wagga Wagga (the City) requires a planned health precinct to support additional specialist medical and health services in the precinct along with short term accommodation, commercial provisions and training and education services. Council partnered with the Department of Planning and Environment and Department of Health in 2018 to develop a Master Plan within the Health Precinct.	Council leverage from the hundreds of millions recently invested and the existing knowledge base for improved innovation and research capability by working with tertiary institutions to obtain philanthropy.	N/A	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>Minster for Health</li> <li>NSW Minister for Health</li> <li>Member for Wagga Wagga</li> <li>Health and Knowledge Precinct Steering Committee</li> </ul>
Heavy Vehicle Bypass	More efficient traffic movements provide economic benefits through productivity gains due to savings in travel time. An action item from the Wagga Wagga Integrated Transport Study and Plan identified a suitable corridor south of the Sturt Highway to provide efficient, safe and low impact movement for freight movement between Sydney and Adelaide.	A commitment from State and Federal Governments for a solution and timing of a heavy vehicle bypass.	N/A	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>NSW Minister for Transport and Roads</li> <li>Member for Wagga Wagga</li> <li>Transport NSW</li> <li>Riverina Joint Organisation</li> </ul>
High Speed Rail	The State Government announced \$4.6m to investigate the delivery of a high-speed rail network for NSW. The northem route would service the Central Coast and Newcastle; the southem route would service Wollongong and Nowra; the western route would service Lithgow, Bathurst and Parkes; and the south western route would service Goulbourn and Canberra.	The high speed rail network to include Wagga Wagga and correlate with the Future Transport Strategy, Federal Strategy and Victorian Strategy.	N/A	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>NSW Premier</li> <li>NSW Deputy Premier</li> <li>Riverina Joint Organisation</li> <li>Canberra Region Joint Organisation</li> </ul>

Advocacy Plan | Wagga Wagga City Council

RP-1

Item	Details	We request	Funding Required	Key people
Lake Albert	Lake Albert is one of Wagga's most popular recreational facilities. It caters for boating, fishing, swimming and other aquatic activities. For at least three generations, the water in Lake Albert has suffered recurring periods of low levels which are devastating to the community. Council is looking to improve the amenity of Lake Albert and surrounding areas to provide a regional recreational and tourism destination. Significant works and legislation changes are required to ensure the lake remains sustainable in the future and to address the current negative health, aesthetic and event impacts that low water levels and algae blooms are having.	Both the State and Federal Government's provide significant funding for this asset and for the State Government to support Council's preferred water diversion option, whereby Council continues to discharge the 5,400ML it owns to the river and is authorised by a specific purpose access licence to draw the equivalent of that water from the river to maintain the level of Lake Albert.	\$4M State © \$4M Federal ©	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>NSW Minister for Water, Property and Housing</li> <li>NSW Department of Planning, Industry and Environment</li> <li>Member for Wagga Wagga</li> </ul>
Northern Education and Sporting Precinct	Development of a regional sporting facility to cater for the expanding northem suburbs of Wagga Wagga in partnership with NSW Department of Education and Training and Charles Sturt University. The resulting facilities would cater for the significant growth required in residential construction to cater for future population growth that will be driven by large strategic projects including RIFL and Bomen.	The NSW and Federal Government contribute funding toward this project.	\$35M         State         Image: Constraint of the system           \$3.5M         Federal         Image: Constraint of the system           \$900K         CSU         Image: Constraint of the system           \$6.5M         Council         Image: Constraint of the system	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>NSW Minister for Education and Early Childhood Learning</li> <li>Minister for Planning and Public Spaces</li> <li>Member for Wagga Wagga</li> </ul>
Pomingalarna Multisport Cycling Complex	Council is developing an international level sporting facility capable of hosting large cycling and non-cycling events. The requested additional funding would allow immediate progression for the project with Council having already secured a preferred tenderer and State Government funding. The resulting facilities	The State and/or Federal Government contribute the remaining funding required to fully complete this project.	\$6.9M State \$2.7M Federal/State \$2.3M Council Ø	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>NSW Office of Sport</li> <li>Member for Wagga Wagga</li> </ul>

RP-1

ltem	Details	We request	Funding Required	Key people
	would create a sporting events hub for the city capable of hosting significant regional, state national and international events generating significant ongoing economic impact for the city. This facility will also leverage of the City's already expanding cycling tourism market to generate significant additional visitations and an increase in spending and length of stays.			
Regional Rail Passenger Shuttle	A regional passenger rail shuttle service can address many transport issues identified by all levels of government and provide direct economic benefits to communities across the region whilst reducing the reliance on Sydney and creating a critical mass for many businesses and government agencies to establish, maintain or grow in the Riverina.	The State Government fund a feasibility study for the establishment of a regular passenger rail shuttle between Albury, Wagga Wagga and Griffith.	\$100K State 📀	<ul> <li>NSW Deputy Premier</li> <li>Member for Wagga Wagga</li> <li>NSW Minister for Transport and Roads</li> <li>Transport NSW</li> <li>Riverina Joint Organisation</li> <li>Riverina and Murray Joint Organisation</li> <li>Albury City Council</li> <li>Griffith City Council</li> </ul>
Riverina Freight and Logistics (RIFL) Hub	RIFL will make Wagga Wagga the most attractive, efficient and affordable place to do business along the Inland Rail corridor, creating jobs and driving regional productivity and growth. This will make Wagga Wagga the most attractive, efficient and affordable place to do business along the Inland Rail corridor, creating jobs and driving regional productivity and growth. Creating a world class terminal facility within the Wagga Wagga Special Activation Precinct (SAP) will attract national and international investment to the region, not only will this increase the freight task, it will	The NSW and/or Federal Government contribute funding toward this project.	\$45M State \$23.6 Federal \$5M Private \$10M Council	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>NSW Deputy Premier</li> <li>Department of Planning, Industry and Environment</li> <li>Department of Premier and Cabinet</li> <li>NSW Development Corporation</li> <li>Member for Wagga Wagga</li> </ul>

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ltem	Details	We request	Funding Required	Key people
	accommodate that freight task on rail to the major ports of Inland Rail.			<ul> <li>Riverina Joint Organisation</li> <li>Canberra Region Joint Organisation</li> </ul>
Special Activation Precinct (SAP)	The NSW Government announced the establishment of Special Activation Precincts as part of the 20 year economic vision for Regional NSW. The Precincts will be funded as part of the NSW Governments \$4.2Billion Snowy Hydro Fund. The Wagga Wagga special activation precinct will be a world class business precinct that capitalises on the inland rail, with a freight and logistics, advanced manufacturing, agribusiness, recycling and renewable energy. It will leverage from rail and road connections between Australia's major cities.	The State Government work in consultation with Council on the development of the Wagga SAP Masterplan and invest in critical infrastructure required to support a world class business precinct.	N/A	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>NSW Deputy Premier</li> <li>Department of Planning, Industry and Environment</li> <li>Department of Premier and Cabinet</li> <li>NSW Development Corporation</li> <li>Member for Wagga Wagga</li> <li>Riverina Joint Organisation</li> <li>Canberra Region Joint Organisation</li> </ul>
Wagga Wagga Regional Airport	Wagga Wagga is the largest inland city of NSW. With exceptional education, health, industry, lifestyle and transport connections that provide our residents and visitors with a high-quality home and work lifestyle. The Wagga Wagga Airport is critical to the regions productivity and ability to undertake business activity. Significant works are required to bring the airport up to a standard that is expected in a city the size of Wagga Wagga. Upgrades are required to the taxiway network to cater for larger aircraft and works are required to expand, reconfigure and refurbish the existing terminal to allow for future growth in passenger numbers as well as potential changes to	The Department of Defence transfer ownership of the land to Council and that the State and Federal Governments contribute funding towards the required capital works.	\$5.5M State © \$4.5M Federal \$3.7M Council ©	<ul> <li>Deputy Prime Minister (Member for Riverina)</li> <li>NSW Deputy Premier</li> <li>Department of Premier and Cabinet</li> <li>Member for Wagga Wagga</li> <li>Riverina Joint Organisation</li> <li>Canberra Region Joint Organisation</li> </ul>

ltem	Details	We request	Funding Required	Key people	
	security requirements. The Wagga Wagga Airport is owned by the Department of Defence, with a section leased to Council on a 30-year agreement that expires in 2025.				

# RP-2 PLANNING PROPOSAL LEP20/0005 TO AMEND ZONING AND INCREASE MINIMUM LOT SIZE APPLYING TO LANDS AT CARTWRIGHTS HILL AND BYRNES ROAD

Author:Tristan KellDirector:Michael Keys

**Summary:** In order to support the ongoing operation and success of the strategically important Wagga Wagga Special Activation Precinct, it is proposed to amend the provisions of the Wagga Wagga Local Environmental Plan 2010 to prevent further intensification of residential use on lands in the southern periphery of the Special Activation Precinct.

# Recommendation

That Council:

- a support amendment to the Wagga Wagga Local Environmental Plan 2010 as it applies to lands at Cartwrights Hill and Byrnes Rd (as reflected in Figures 1, 3 and 4):
  - i rezone subject lands from R5 Large Lot Residential and RU4 Primary Production Small Lots to the RU6 Rural Transition.
  - ii change the minimum lot size variously applying to the same lands from 1 Ha and 2 Ha to 200 Ha.
- b submit Planning Proposal LEP20/0005 to the Department of Planning and Environment for Gateway Determination.
- c receive a further report addressing submissions received during public exhibition and detailing the response to the conditions of the Gateway Determination.

Planning Proposal details

Intended planning proposal:	Council is the proponent of a planning proposal (LEP20/0005) to rezone lands located at Cartwrights Hill from R5 Large Lot Residential and RU4 Primary Production Small Lots zones to RU6 Rural Transition zone.
Authorised by:	Regional Activation Directorate, Wagga Wagga City Council

#### Executive Summary

The Cartwrights Hill and Byrnes Road areas to the north of Wagga Wagga feature small clusters of residential properties. These clusters are immediately south-west and south of Bomen Industrial Precinct. The areas consist of small to medium rural lifestyle holdings, comprised of properties that range in size between <1 Ha and 20 Ha. Byrnes Rd is another cluster of rural residential holdings, which vary from 2ha to 20ha (illustrated in Figure 1).

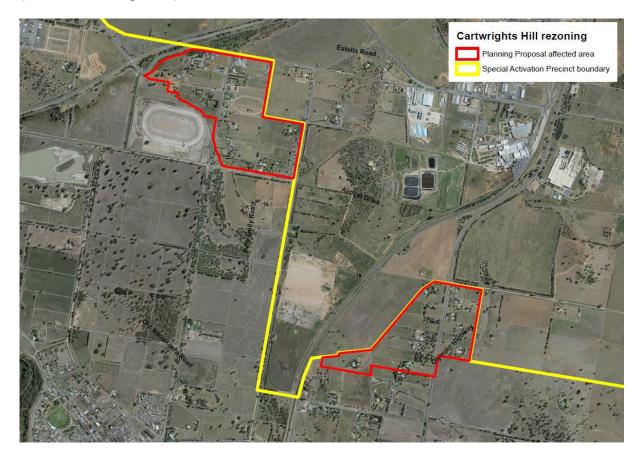


Figure 1 – Subject land area for the Planning Proposal

These areas are predominantly rural in the landscape character. The land is relatively flat with gentle undulation and clusters of vegetation around dwellings. The homes within the area were generally constructed prior to 1980 and the area itself was established before 1950. These areas are illustrated in Figure 1. The figures also illustrate the proximity of these areas to the Wagga Wagga Special Activation Precinct (Figure 2).

The Wagga Wagga Special Activation Precinct (seen at Figure 2), is located 8 kilometres north of the Wagga Wagga CBD at Bomen. The Special Activation Precinct (SAP) will leverage Wagga Wagga's strategic location, its economic health and skilled workforce to establish a thriving centre for economic activity, investment and innovation. A key employment centre for the Riverina region, the Precinct will capitalise upon catalyst opportunities associated with Inland Rail. It will attract industries that specialise in agri-business or resource-related advanced manufacturing and packaging, taking advantage of close proximity and ready access to national freight and logistics networks to provide employment growth that supports the region's economic development.

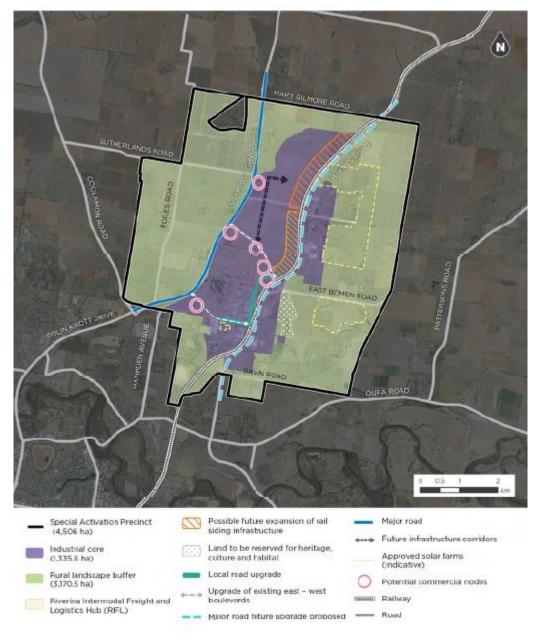


Figure 2 – Wagga Wagga Special Activation Precinct

Land use conflict occurs when sensitive receptors such as residential development are impacted by noise and odour emissions generated by industrial activity. It is proposed to mitigate future land use conflict at the periphery of the Wagga Wagga SAP by preventing further intensification of residential development within the Cartwright's Hill or Byrnes Road areas.

Consideration must be given to the implications of future character of the Cartwrights Hill and Byrnes Road areas for development within the Wagga Wagga SAP at Bomen. Current planning controls for the Cartwrights Hill and Byrnes Road areas are not consistent with the vision and long-term strategic benefits to be obtained for Wagga Wagga and the Riverina region within the SAP, including expansion of existing industrial activities and businesses.

It is proposed to rezone these two areas to the RU6 Rural Transition zone. This would inform the strategic intent for these areas in future planning matters. In conjunction with amendments to the minimum lot size this removes the potential for intensification of residential development leading to additional land use conflict.

The ongoing operation and success of the Wagga Wagga SAP is of critical strategic importance for the City and its overall population. For this reason, the planning proposal will amend LEP provisions to prevent further intensification of residential land uses and exacerbated land use conflict in these areas. This will be achieved through:

- Preventing any additional subdivision to create additional dwelling entitlements.
- Ensuring that development of secondary dwellings or dual occupancies will not be permissible on the subject lots.

The amendment to the LEP would maintain the rural landscape character of these small residential clusters and prevent further intensification of development in the area. This strikes a balance of allowing existing residents to remain in the area, whilst preventing further intensification of residential and rural living at these locations.

# Proposed Changes to Wagga Wagga Local Environmental Plan 2010

The proposed outcome will be achieved by:

- Rezoning two separate areas, located at Cartwrights Hill and Byrnes Road respectively, that both adjoin the existing industrial area and proposed Wagga Wagga SAP. These areas will be rezoned from R5 – Large Lot Residential and RU4 – Primary Production Small Lots respectively to RU6 – Transition. Secondary dwellings are not permissible in the RU6 – Transition zone (refer to Figure 3).
- Increasing the minimum lot size within these same areas from 1ha and 2ha to 200ha (refer to figure 4).
- The Principal Development Standard that limits the erection of dwelling houses and dual occupancies on land in certain residential, rural and environmental protection zones (under clause 4.2A of the Wagga Wagga LEP 2010) would be temporally maintained for the land subject to this proposed amendment through savings and transition provisions.

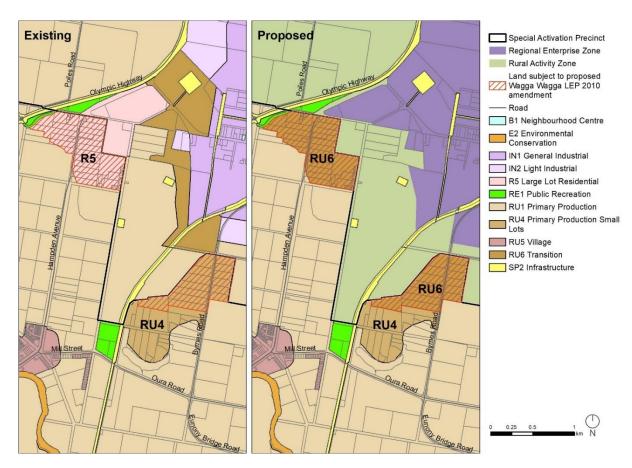


Figure 3 – Existing and proposed Land Zoning Map

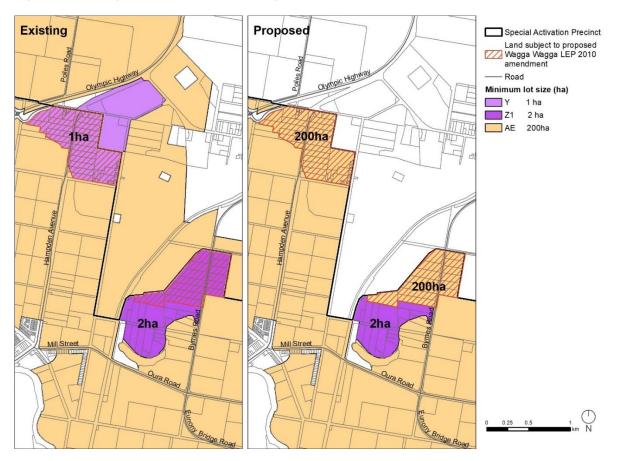


Figure 4 – Existing and proposed Minimum Lot Size Map

#### Land use permissibility changes

Although the change in zoning will restrict / prohibit new development of certain uses (such as secondary dwellings and tourist and visitor accommodation), existing development will continue to be allowed to remain, even if it is not a listed permitted use under the RU6 – Transition Land Use Table.

A list of the changes to permissibility of land uses within the R5 and RU4-zoned lands is provided below. Some notable changes include:

#### Current RU4 zoned land

- Extensive agriculture will become permitted without consent (currently consent is required).
- Industrial retail outlets and depots will become permitted with consent (currently prohibited).
- Dual occupancies, group homes, secondary dwellings, bed and breakfast accommodation, farm stay accommodation, cellar door premises, hardware and building supplies, markets, plant nurseries and rural supplies will become prohibited (currently permitted with consent).

#### Current R5 zoned land

- Extensive agriculture will become permitted without consent (currently prohibited).
- Intensive plant agriculture, animal boarding facilities, farm buildings, forestry, veterinary hospitals and depots will become permitted with consent (currently prohibited).
- Boarding houses, dual occupancies, group homes, hostels, some forms of tourist and visitor accommodation such as bed and breakfast accommodation, hardware and building supplies, rural supplies, neighbourhood shops, timber yards and vehicle sales or hire premises will become prohibited (currently permitted with consent).

# Zone RU6 Transition

- 1 Objectives of zone
  - To protect and maintain land that provides a transition between rural and other land uses of varying intensities or environmental sensitivities.
  - To minimise conflict between land uses within this zone and land uses within adjoining zones.

#### 2 Permitted without consent

Environmental protection works; Extensive agriculture; Home businesses; Home occupations; Roads

RP-2

# 3 Permitted with consent

**Dwelling houses**; Home industries; Oyster aquaculture; Tank-based aquaculture; Any other development not specified in item 2 or 4

# 4 Prohibited

Air transport facilities; Amusement centres; Biosolids treatment facilities; Boat building and repair facilities; Boat sheds; Camping grounds; Caravan parks; Cemeteries; Charter and tourism boating facilities; Centre-based child care facilities; Commercial premises; Community facilities; Correctional centres; Crematoria; Eco-tourist facilities; Educational establishments; Entertainment facilities; Exhibition homes; Exhibition villages; Extractive industries; Freight transport facilities; Function centres; Heavy industrial storage establishments; Highway service centres; Home occupations (sex services); Industrial training facilities; Industries; Information and education facilities; Intensive livestock agriculture; Marinas; Mooring pens; Moorings; Mortuaries; Passenger transport facilities; Places of public worship; Pond-based aquaculture; Recreation facilities (indoor); Recreation facilities (major); Registered clubs; Residential accommodation; Respite day care centres; Restricted premises; Rural industries; Sewage treatment plants; Sex services premises; Storage premises; Tourist and visitor accommodation; Transport depots; Truck depots; Vehicle body repair workshops; Vehicle repair stations; Warehouse or distribution centres; Waste or resource management facilities; Water recreation structures; Wharf or boating facilities; Wholesale supplies

Key considerations

# 1. Strategic importance of the Wagga Wagga Special Activation Precinct

Wagga Wagga is strategically located between all major cities on the eastern seaboard of Australia, with direct rail access to Sydney, Melbourne and Brisbane to be achieved through the development of the Inland Rail project. Heavy vehicle access to those cities, and additionally Adelaide and Perth, is available through direct access to the national highway network. Air freight services departing Canberra International Airport provide daily access to Asian and Middle Eastern export markets (Figure 1).

These combined attributes define Wagga Wagga as a strategic transport hub, well positioned to provide reliable access to key domestic and international locations and networks. The Riverina Intermodal Freight and Logistics Hub (RiFL) located within the Wagga Wagga SAP is a catalyst for economic development, enabling reductions to the cost of freight, improving the reliability of freight and supporting the growth of regional enterprises.

The Bomen industrial area already hosts a range of cornerstone industries. These enterprises underpin economic activity and sustainability of the industrial area, whilst demonstrating the suitability of the area to support substantial business activity and to deliver locational benefits for enterprises positioning their operations for access to major markets. Businesses already positioned within the Special Activation Precinct include:

**Teys Australia** – the largest meat processing plant in NSW, providing a large proportion of meat products for all Woolworths and Aldi stores across NSW. Teys

supports approximately 1,000 full time equivalent positions. Teys senior management have indicated that the expansion of the RiFL Hub would allow opportunities for additional cold storage hubs at the Wagga Wagga site. Located within the Stage 3 precinct, this would comprise an additional \$120m investment and an additional 74 jobs.

**Riverina Oils and Bio Energy (ROBE)** - has capacity to process two-thirds of the eastern Australian canola crop. The business exports cooking oils direct to India and America. ROBE comprises a \$130m investment into the agricultural sector of New South Wales and employs over 100 people. Current annual turnover is \$200m and ROBE has plans in place to increase production by 100%, which would have potential to employ an additional 40 staff. In addition, ROBE advise that the company's strategic planning considers establishing a manufacturing site for dips/mayonnaise in Bomen and relocating packaging and warehousing from Victoria to Bomen, further contributing to employment growth and value-adding activities in the industrial precinct.

**Enirgi Group** – the largest battery recycling company in southern hemisphere. Enirgi currently recycles 70,000 tonnes of batteries annually at its Bomen facility, employing 120 staff. RiFL Hub Stage 3 would result in Enirgi having capacity to expand upon implementation. This will enable the relocation of a processing plant from Melbourne. This will increase production and employment growth at Bomen and within southern New South Wales.

**Wagga Wagga Livestock Marketing Centre (LMC)** – located in Bomen, the LMC facilitates the largest sheep/lamb sales and second largest prime cattle sale figures in southern hemisphere with over \$480million of stock being sold through the facility annually. The LMC employs more than 125 people.

There are approximately 40 other medium to large enterprises located within Bomen Industrial Area. Cumulatively these employ between 1,500 and, 2,000 people. These businesses are medium to heavy industries. Placement of additional sensitive receptors within close proximity has the potential to constrain their ongoing activities or future expansion.

The Wagga Wagga Special Activation Precinct will provide opportunities in southern New South Wales for industries that require uninhibited access to interstate rail. These opportunities will be further enhanced when the Inland Rail network is fully developed. Displacement of industries from Sydney as a result of this scenario has been considered. Sydney has a critical shortage of available industrial and employment lands. The Wagga Wagga SAP provides a remedy to the constraints upon industrial development and enterprises in Sydney, rather than a competitor for the viable industrial activity of that city.

The primary reason for relocation to Wagga Wagga are the advantages of a lower price of land and ready availability of larger allotments that allow heavier industrial activities. Bomen provides a lower cost of entry relative to metropolitan land prices resulting in lower input costs to businesses. As stated, there is also a limited supply of industrial and urban services land within Sydney. A large portion of the land earmarked for Potential Future Industrial/Employment in Sydney has not been zoned for industrial use to this time and the planning process to resolve this can take in excess of two years. Sydney metropolitan area has a limited supply of industrial and employment lands with access to existing rail infrastructure at this time. The available quantity of land which has been recently released for industrial and employment purposes in Sydney does not have existing direct access to rail freight infrastructure. That land also has comparatively smaller land parcels. Having access to the M7 Motorway, this land appears to be predominantly used for logistics operations, with residential development located to its immediate north. The introduction of rail infrastructure, including the proposed Western Sydney Intermodal Freight Terminal, to these lands is subject to further investigation and development before this can be completed. By contrast, the Wagga Wagga SAP is to provide direct rail access to the existing Main Southern Line, larger allotments and relatively small amounts of residential land use in the periphery. The Wagga Wagga SAP offers a substantial supply of zoned land to facilitate further industrial and employment expansion in New South Wales at the present time.

The Wagga Wagga SAP offers other distinct advantages not easily replicated. It is ideally located for access to key agricultural lands, and combines this with excellent access to other metropolitan centres including Melbourne, Adelaide and Canberra. It is for these combined reasons that the precinct has been identified as a Special Activation Precinct in January 2019. NSW Government announced the establishment of these Special Activation Precincts as part of the 20 year economic vision for Regional NSW. The Precinct will be funded as part of the NSW Governments \$4.2Billion Snowy Hydro Fund.

The above has been recognised by both the State and Federal Governments who have directed supporting funding and policy development to the land where the Wagga Wagga Special Activation Precinct is to be located.

An intensification of sensitive receptors adjacent to this land potentially limiting its functions, would be inconsistent with the strategic intent of the Wagga Wagga Special Activation Precinct and the important role it has within the broader region and would not be in the public interest.

Technical studies undertaken for the Wagga Wagga Special Activation Precinct and other previous studies undertaken by Wagga Wagga City Council have identified that two areas of land adjoining the Wagga Wagga Special Activation Precinct boundary in Cartwrights Hill and North Wagga Wagga have the potential to be impacted by existing and future development in the existing Bomen Business Park / proposed Wagga Wagga Special Activation Precinct.

In order to support the ongoing operation and success of the strategically important Wagga Wagga Special Activation Precinct, it is proposed to amend the planning controls for the areas shown in to prevent further intensification of residential uses on certain sites. This will be achieved through:

- ensuring that additional residential accommodation will not be permissible on the subject lots; and
- preventing additional subdivision and additional dwellings.

In the instances where there is an existing lot without a dwelling, the erection of a single dwelling will still be permitted.

The proposed amendments to the Wagga Wagga LEP 2010 for this land would maintain the rural landscape of these existing small residential clusters while

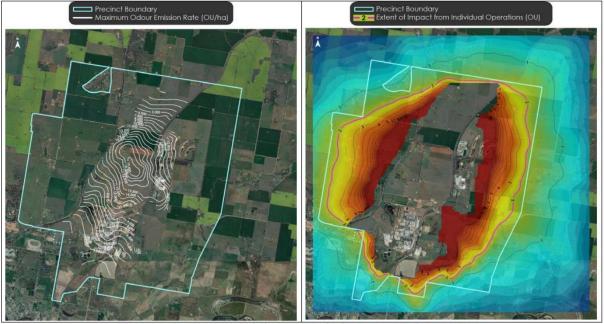
preventing further intensification. This will provide a balance between allowing existing residents to remain in the area and preventing further development.

It is noted that some other areas of land surrounding the Special Activation Precinct (zoned RU1 Primary Production) are also identified as not recommended for intensification. As these areas of land comprise large lots with an existing minimum lot size of 200ha, the potential for intensification is minimal and so changes to the existing controls in these areas are not considered necessary.

# 2. Land use conflict

Air noise and odour technical studies undertaken by Todoroski Air Sciences in developing the Wagga Wagga Special Activation Precinct Master Plan identified a need to protect and minimise sensitive receptors in areas abutting the Wagga Wagga Special Activation Precinct boundary.

"The analysis shows a likely medium to high risk level of impact between existing industries and receptors in the Cartwrights Hill area (south and south west of the southern parts of the BIE). The impact, or land use conflict arises due to insufficient dispersion caused by the close proximity of the existing receptors to existing odorous industrial activities. This effect dominates the results, and masks the potential risk of impact that may otherwise be apparent between other sources and more distant receptors. The effect is lessened when the scale of the emissions is included in the considerations. (Todoroski Air Sciences – Noise and Odour Study 2019, p33)"



igure 7-2: Source odour emissions rate per Ha (left) and received odour (right) due to odour emissions from the industrial area

Figure 5 – Odour emissions modelling to the periphery of the Special Activation Precinct

Figure 5 illustrates that the south-western and southern portions of the study area are at highest risk of impact from air pollutant concentrations. A sensible planning outcome in response to this is to avoid placement of additional receptors within the higher-risk areas indicated in the noise and odour report.

As the population density of a location increases, the proportion of sensitive individuals in the area will also increase, in turn increasing the risks of sensitive

individuals being adversely impacted by odour and noise. Due to the range in sensitivity to impacts in the population, greater residential use or intensification would be problematic if it occurs in the locations closest to the minimum required buffer area where future impacts may be near to guideline levels. In addition to the required minimum buffer area shown in Figure 8-1, it is recommended to minimise or limit further residential intensification in areas close to the required buffer area.

This is necessary to ensure that the projected impacts are not exacerbated in the future by residential creep (increased numbers of residential dwellings close to industrial sources) (Todoroski Air Sciences – Noise and Odour Study 2019, p81)" which is attached to this report.

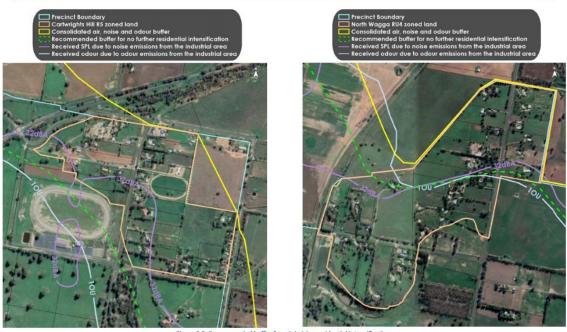


Figure 8-2: Recommended buffer for minimising residential intensificatio

Figure 6 – Noise and Air contours (Todoroski 2020)suggested buffers and noise and odour modelling overlaid upon lands at Cartwrights Hill and Byrnes Road areas

It is appropriate that these are re-zoned into the Ru6 Transition Zone in order to further prevent intensification of sensitive residential land uses that would compromise the long-term operations of existing and future industries within the SAP.

The RU6 Transition Zone focusses on protecting and maintaining a transition between rural and other land uses in order to minimise conflicts. Dwellings remain permitted with consent, however there are restrictions on land division within these locations due to existing lot sizes. The zone also supports agriculture and environmental protection works which complements the adjacent Landscape Buffer Sub Precinct. (Jenson Plus, Bomen Special Activation Structure Plan Report p81" attached to this report.



Figure 7 – Structure Plan Special Activation Precinct (Jenson Plus, 2020)

The proposed amendments to the Wagga Wagga LEP 2010 are the most robust means of minimising land use conflicts that would result from future intensification of residential uses in the identified areas adjoining the Bomen Industrial Area. The proposed new zone objectives and permitted uses better reflect the land's proximity to strategically important industrial land with non-replicable advantages (such as Inland Rail and the Main Southern Line) and the surrounding RU1 – Primary Production Land.

Council has received letters from NSW Government Agencies; Environmental Protection Authority, Department of Planning Industry and Environment and Regional Growth Development Corporation. All recommending that Council endorse the proposed planning proposal. These letters are attached to this report.

# 3. Consistency with endorsed strategic directions

# Riverina Murray Regional Plan 2036

The proposed amendment to the Wagga Wagga LEP 2010 is consistent with the objectives and actions of the *Riverina Murray Regional Plan 2036* (2017). In particular, the proposal supports Action 4.3 of the Plan to 'Protect industrial land, including in the regional cities (Bomen, Nexus and Tharbogang) from potential land use conflicts arising from inappropriate and incompatible surrounding land uses'.

Continuing to develop and protect the Bomen Business Park as a designated area for specialisation in industrial activities is further supported by the following actions of the Regional Plan:

- Encourage co-location of related advanced and value-added manufacturing industries to maximise efficiency and infrastructure use, decrease supply chain costs, increase economics of scale and attract further investment.
- Encourage the sustainable development of industrial land to maximise the use of infrastructure and connectivity to the existing freight network.
- Promote specialised employment clusters and co-location of related employment generators in local plans.
- Monitor the supply and demand of employment and industrial land in regional cities to inform the planning and coordination of utility infrastructure to support new development.

# Wagga Wagga Spatial Plan 2013

The Bomen Business Park features within the *Wagga Wagga Spatial Plan* (endorsed by the Minister for Planning) as a key area for the future development of Wagga Wagga. The Spatial Plan notes the supply of well located, competitively valued, industrial land is a key factor for local and regional prosperity. The Spatial Plan envisions that the Bomen Business Park will be "a high-quality and nationally renowned place for transport and logistics-based enterprises, well-designed and integrated with existing industry, which meets the requirements of a targeted range of businesses and supporting activities to complement and nurture a more sustainable City and Riverina Region".

The proposed amendment to the Wagga Wagga LEP 2010 will preserve development opportunities within the Bomen Business Park to support achieving this vision and therefore aligns with the strategy.

#### Wagga Wagga Integrated Transport Strategy and Implementation Plan 2040

The Wagga Wagga Integrated Transport Strategy and Implementation Plan (2017) reflects the transport needs and expectations of the Wagga Wagga community, and best practice for the city. The strategies include a priority to establish Bomen as an intermodal hub connected to the Inland Rail Network.

The Inland Rail project will open up Melbourne and Brisbane ports, and the Bomen Business Park will benefit from direct interface with this network via the Riverina Intermodal Freight and Logistics (RiFL) Hub. This will make the location of the Wagga Wagga Special Activation Precinct one of the most important freight and logistic destinations and hubs in Australia.

The Strategy emphasises capitalising upon existing and forthcoming investment and working with industry to make the best use of government investment. For this reason one of the key actions of the plan is the protection of the Bomen Business Park from inappropriate development and the prevention of land use conflict.

Significant investment into infrastructure is currently underway to support the expansion of the Bomen Business Park. The development of residential accommodation on nearby land may have a significant impact on the success of this investment and deter future investment opportunities.

#### State Government Strategic Investment

The Premiers 20-year vision for Regional Economic Development identified Wagga Wagga as a regional city with a population set to grow beyond 100,000. The NSW State Government has invested a significant amount in the Bomen Business Park and surrounds, including;

- Bomen Enabling Roads \$35m
- Fixing Country Rail, RIFL Hub 2, \$14.4m
- Growing Local Economies, RIFL Hub 3, \$29.8m
- Technology Choice Area Switch \$1.67m
- Special Activation Precinct \$100m- \$150m (Pending Business Case)

These investments rely upon land within the Wagga Wagga Special Activation Precinct reaching its potential as an enterprise area, with a range of industrial activities being allowed and existing industry being able to expand. Intensification of residential development to the south west and south of the precinct would jeopardise the success of these investments.

#### Federal Government Investment

Wagga Wagga City Council is currently being assessed through the Inland Rail Productivity Enhancement Program. This program is leveraging from the \$10.8 Billion investment in inland rail.

The Riverina Intermodal and Freight and Logistics Hub has been identified as an opportunity to further enhance the terminal and interface with the industrial precinct to create a world class port. Additional sensitive receptors could restrict the potential of this investment.

#### Ministerial Directions (Section 9.1 Directions)

The Directions made by the Planning Minister under Section 9.1 of the EP&A Act 1979 must be considered when preparing and assessing a Planning Proposal. Although the Directions do not apply to the proposed amendment, they contain important considerations.

An assessment of the consistency of the proposed changes with the relevant Section 9.1 Directions has been undertaken and they have been determined to be generally consistent with the exception of Direction 3.1 Residential Zones. This Direction aims to encourage a variety and choice of housing types. The proposed amendment will reduce the permissible residential density of land, through the prohibition of secondary dwellings under the new zoning and through the proposed increase in minimum lot size, which is not aligned with this aim

The Direction states that inconsistency is permitted where it is justified by a strategy or study or it is in accordance with the relevant Regional Strategy. The proposed reduction in residential density is therefore considered to be justified in this case because:

• The proposed amendments are supported by the Wagga Wagga Special Activation Precinct technical studies, which seek to protect the operation of the strategically significant Regional Enterprise Zone, using buffer zones to manage

impacts on nearby residential areas; and

• The strategic importance of the Wagga Wagga Special Activation Precinct is reinforced in the Regional Plan, as outlined in the previous section of this Discussion Paper.

# 4. Alternative Considerations

Alternative options for the planning proposal have been considered for both the subject land at Cartwrights Hill and at Byrnes Road.

#### Cartwrights Hill alternative option 1

Retain current 1 Ha minimum lot size and retain current R5 Large Lot Residential zone:

- No changes to WWLEP 2010.
- Potential for up to 19 additional allotments with dwelling entitlements.
- Potential for dual occupancy development on existing dwelling lots and 19 additional lots 70 lots total with potential for dual occupancy development.
- R5 Large Lot Residential zone objectives continue to support residential development within the subject land.
- All development applications required to address Clause 7.8 of the Wagga Wagga LEP 2010.
- Considerable opportunities remain available for new residential development and intensification, increasing potential noise and odour receptors in the area.
- Ongoing conflict between landowners, Council and Bomen Businesses, expectations due to zoning ambiguity.

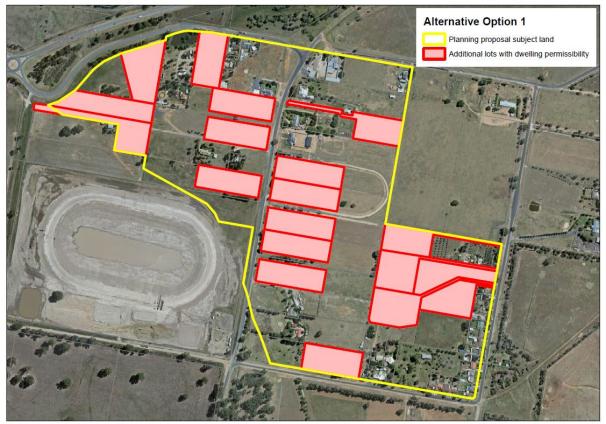


Figure 8 – Potential for additional lots at Cartwrights Hill under alternative option 1

# Cartwrights Hill alternative option 2

Increase to 2 Ha minimum lot size and retain current R5 Large Lot Residential zone:

- Potential for up to 3 additional allotments with dwelling entitlements.
- Potential for dual occupancy development on existing dwelling lots and 3 additional lots 54 lots total with potential for dual occupancy development.
- R5 Large Lot Residential zone objectives would continue to support residential development within the subject land.
- All development applications required to address Clause 7.8 of the Wagga Wagga LEP 2010.
- Limited opportunities would be available for new residential allotments, but considerable opportunities would remain for intensification via dual occupancy development, increasing potential noise and odour receptors in the area.

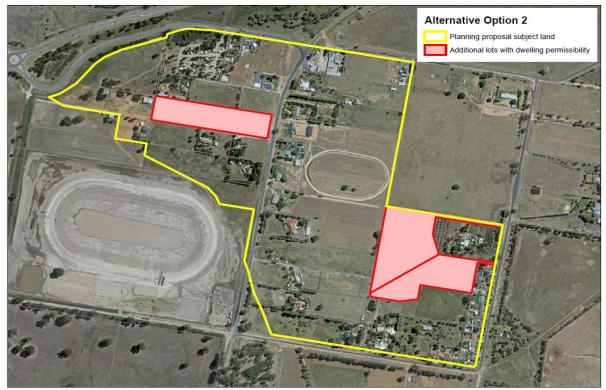


Figure 9 – Potential for additional lots at Cartwrights Hill under alternative option 2

# Cartwrights hill alternative option 3

Increase to 5 Ha minimum lot size and retain current R5 Large Lot Residential zone:

- No potential for additional allotments with dwelling entitlements.
- Potential for dual occupancy development on existing dwelling lots 51 lots total with potential for dual occupancy development.
- R5 Large Lot Residential zone objectives would continue to support residential development within the subject land.
- All development applications required to address Clause 7.8 of the Wagga Wagga LEP 2010.
- No opportunities would be available for new residential allotments, but considerable opportunities would remain for intensification via dual occupancy development, increasing potential noise and odour receptors in the area.

# Byrnes Road alternative option 1

Retain current 2 Ha minimum lot size and retain current RU4 Primary Production Small Lots zone:

- Potential for 1 additional allotment with dwelling entitlement.
- Potential for dual occupancy development on existing dwelling lots and the additional lot – 15 lots total with potential for dual occupancy development
- RU4 land use table permits dual occupancy development
- No requirement to consider noise and odour implications as per Clause 7.8, unlike Cartwrights Hill
- Only one opportunity would exist for a new residential allotment, but opportunities would remain for intensification via dual occupancy development, increasing potential noise and odour receptors.



Figure 10 – Potential for additional lots at Byrnes Road under alternative option 1

# Byrnes Road alternative option 2

Increase to 5 Ha minimum lot size and retain current RU4 Primary Production Small Lots zone:

- Potential for 1 additional allotment with dwelling entitlement.
- Potential for dual occupancy development on existing dwelling lots and the additional lot – 15 lots total with potential for dual occupancy development
- RU4 land use table permits dual occupancy development
- No requirement to consider noise and odour implications as per Clause 7.8, unlike Cartwrights Hill
- Only one opportunity would exist for a new residential allotment, but opportunities would remain for intensification via dual occupancy development, increasing potential noise and odour receptors.

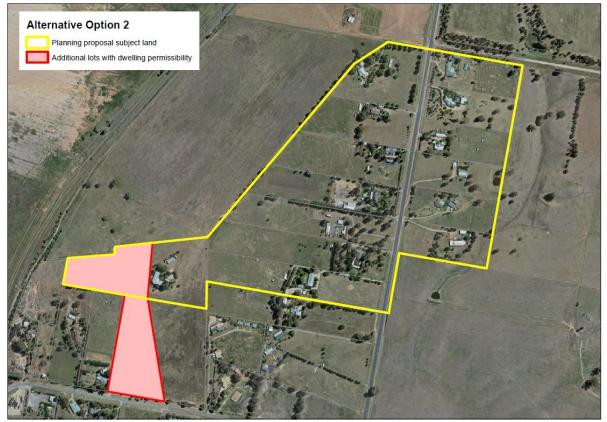


Figure 11 – Potential for additional lots at Byrnes Road under alternative option 2

#### Conclusion

The success of the Wagga Wagga Special Activation Precinct is of key strategic importance for Wagga Wagga, the Riverina-Murray Region and for southern New South Wales.

It is recommended that Council progress this planning proposal concurrently with the Special Activation Precinct to ensure that the community understands that this process is occurring due to the changes proposed within the precinct and the supporting technical information.

Alternative approaches have been considered, however will not deliver the certainty and protection that this proposal provides for future development within the SAP. Increasing sensitive receptors within close proximity to the SAP would result in unsatisfactory conditions for potential future residents and restrict the potential of business investment within the precinct.

It must be emphasised that dwellings will still be permissible. Residents will still be able to live in these areas and enjoy the rural lifestyle. Intensified residential development and tourist and visitor accommodation will be not allowed to prevent landuse conflict.

#### **Financial Implications**

This planning proposal was developed internally by Council staff in the course of their ordinary tasking in strategic planning matters. As a result, a planning proposal application fee has not accrued to Council in this instance. Development of the planning proposal has not required additional funding.

As a result of the planning proposal future development on the subject lands is likely to be limited in its scope and intensity by the effect of planning provisions. This means that demand upon public facilities and infrastructure arising from development at Cartwrights Hill would remain relatively static for the foreseeable future and Council's requirement to fund this draw upon public infrastructure through the aforementioned levies at Cartwrights Hill would not substantially increase.

#### Policy and Legislation

Environmental Planning and Assessment Act 1979

#### Link to Strategic Plan

#### The Environment

Objective: We plan for the growth of the city

Outcome: We have sustainable urban development

#### **Risk Management Issues for Council**

An approval of the proposal may be subject to public scrutiny during the public consultation period.

Council can expect that the planning proposal may attract criticism from affected landowners, due to the planning proposal providing an effective continuance of constraints upon the development of lands at Cartwrights Hill.

#### Internal / External Consultation

No formal community consultation with regard to this amendment to the Wagga Wagga LEP 2010 has occurred to date however the issues that underly the amendment have been raised by members of the business and residential community since 2015.

Businesses within the existing Bomen Business Park have continually objected to any residential expansion proposed within Cartwrights Hill and potential investors have indicated to Council their concern in relation to additional receptors.

The last development application for residential development within Cartwrights Hill received nine objections from significant businesses in Bomen conveying their fears in relation to impediments to their operations due to additional sensitive receptors.

Residents within Cartwrights Hill have provided supporting submissions for additional residential development opportunities within the area to leverage more from their properties.

Informal consultation will commence concurrently with the exhibition of the Special Activation Precinct. This will ensure that residents are prepared for the formal exhibition process and will have a clear understanding of what is within the technical reports and the justification. Council will hold meetings with landowners with Department of Planning and Environment Staff as part of the Special Activation Precinct notification process. The Special Activation Precinct Notification period has been extended to a 56 day exhibition period.

Formal public consultation with land owners, the general public and referral agencies will occur after the Gateway Determination and in accordance with the requirements of any Gateway Determination received. It is not known when Gateway Determination will be received, however the will be a requirement for an additional 28 day exhibition period.

	Mail			Mee	dia			Community Engagement				nt	Digital				
	Rates notices insert	Direct mail	Letterbox drop	Council news story	Council News advert	Media releases	TV/radio advertising	One-on-one meetings	Your Say website	Community meetings	Stakeholder workshops	Drop-in sessions	Surveys and feedback forms	Social media	Email newsletters	Website	Digital advertising
TIER																	
Consult		X	X			X			$\mathbf{X}$		X					$\mathbf{X}$	
Involve		X	X						X		$\mathbf{X}$						
Collaborate																	

Proposed consultation methods are indicated in the table below.

# Attachments

- 1. Structure Plan (SAP) - Provided under separate cover
- 2. Noise and Odour Report (SAP) - Provided under separate cover
- 3. NSW Planning and Environment Letter - Provided under separate cover
- 4. EPA Letter - Provided under separate cover
- 5. RGDC Letter - Provided under separate cover

# Author: Peter Thompson

**Summary:** At the Ordinary Meeting on 14 July 2020 Council resolved that a report be provided to the 27 July 2020 Council Meeting explaining in detail the non-enforcement of conditions for Development Application number DA09/0872, Rocky Point Quarries.

This report provides an initial response to this resolution and requests a further period within which to provide the final report as it requires further detailed investigation in relation to both compliance action and also Council works and expenditure on Tooyal Road.

# Recommendation

That Council receive this report and note that a further report will be provided to Council on or before the Ordinary meeting of 24 August 2020.

# Report

RP-3

Council issued a conditional consent for a proposed enlargement of the existing quarry and an increase in production for Rocky Point Quarry. The consent was issued in March 2011 and included the following condition:

5. Prior to commencement of quarrying under this consent, a formal agreement shall be made between the quarry operators and Council as to arrangements for maintenance of Tooyal Road (both pre and post seal from the quarry entrance to the intersection with Old Narrandera Road) and Old Narrandera Road (east of Tooyal Road to the Olympic Highway), including apportionment of maintenance costs and payment methods being based on traffic volumes and impacts of the traffic generated by the development. The agreement reached pursuant to this condition shall bind all future owners and shall be complied with at all times until the quarry permanently ceases operation and total rehabilitation of the site is completed.

Although this consent has been acted upon and the quarry is operational, the road sealing works have not yet been completed.

It is understood from discussions with current staff that following the issue of the consent, meetings occurred between Council staff and the developer about how the roadworks would be undertaken. The outcome of these discussions was that the developer would prepare the road base for sealing at the cost of the developer and the Council would seal the road at the cost of the Council.

This approach was executed and completed for the first 400m of the road. The next section was prepared by the developer on the same basis, however the Council funding for the sealing work did not eventuate and it was not done. No further work has been done towards sealing the road since the event.

The developer maintains the road currently at no cost to Council.

A meeting is being arranged with the developer to establish a plan for compliance with the condition at the costs of the developer. A further report will be brought to Council to detail the expenditure of Council on the works discussed in this report and the plan going forward to achieve compliance.

# **Financial Implications**

N/A

# **Policy and Legislation**

N/A

# Link to Strategic Plan

# **Community Leadership and Collaboration**

Objective: We have strong leadership

Outcome: We are accountable and transparent

# **Risk Management Issues for Council**

N/A

# Internal / External Consultation

N/A

# RP-4 2019/20 OPERATING BUDGET REVOTES, JULY 2020 BUDGET VARIATIONS AND 30 JUNE 2020 INVESTMENT REPORT

Author:Carolyn RodneyDirector:Natalie Te Pohe

**Summary:** This report is for Council to approve the proposed 2019/20 operating budget revotes and proposed 2020/21 budget variations required to manage the 2020/21 budget and Long-Term Financial Plan.

This report is also for Council to consider its external investments and performance as at 30 June 2020.

# Recommendation

That Council:

- a approve the proposed 2019/20 operating budget revotes as presented in this report
- b approve the proposed 2020/21 budget variations for the month ended 31 July 2020 and note the proposed deficit budget position as a result of COVID-19 with the impacts from COVID-19 to be presented in a future separate report
- c note the Responsible Accounting Officer's reports, in accordance with the Local Government (General) Regulation 2005 (Part 9 Division 3: Clause 203) that the financial position of Council is satisfactory having regard to the original estimates of income and expenditure and the recommendations made above
- d note the details of the external investments as at 30 June 2020 in accordance with section 625 of the Local Government Act 1993

# Report

This report provides a summary of the 2019/20 operating budgets requested for carryover that have not yet commenced as at 30 June 2020.

The adoption of the recommendation will enable the revote of the funding allocation from the 2019/20 budget for operating projects that have not commenced to the 2020/21 budget.

This report does not include projects deemed works in progress as at 30 June 2020 for both operating and capital projects, noting that the unexpended funds will automatically transfer to the 2020/21 financial year without the need for a Council resolution (as per Section 211 of the *Local Government (General) Regulation 2005).* Council also recently adopted the 2019/20 capital works program budget reset which replaced the need for any capital budget revotes.

It is important to note that the estimated operating revote figures that are presented in this report are subject to marginally change pending the finalisation of the 2019/20 financial statements.

This report includes the proposed 2020/21 budget variations for Council's consideration and adoption. Council is forecasting a deficit budget position as at 31 July 2021 as presented in RP-6 'Integrated Planning and Reporting – Adoption of

Documents' Report to Council 29 June 2020 as a result of the indicative financial impact from the COVID-19 Pandemic. The budget variations in this report include adjustments relating to COVID-19, with subsequent reports to be presented to Council in relation to the ongoing review of proposed funding and adjustments of the 2020/21 forecast deficit.

This report also includes details on the performance of Council's investments as at 30 June 2020.

Council has experienced a positive monthly investment performance for the month of June when compared to budget (\$93,101 up on the monthly budget). This is due mainly to continued positive rebound from Council's Floating Rate Note portfolio and TCorp Long Term Growth fund.

Council's investment portfolio continues to perform strongly in the current low interest rate environment with the portfolio returning 2.23% for the 2019/20 financial year, outperforming the AusBond Bank Bill Index by 1.38%.

The usual monthly financial report information is not included in this Council report due to the commencement of the year-end process and preparation of the financial statements for auditing. The 2019/20 Financial Statements will be presented to Council in October 2020 which will highlight and provide analysis on Council's overall financial performance and position including the finalised financial impact of the COVID-19 pandemic for the 2019/20 financial year. Council's Independent Auditor will present the 2019/20 Audit Report at the November 2020 Council meeting.

# 2019/20 Operating Budget Revotes

Job Description	Revote Amount \$	Funding	Justification
Gender Equity Management Fee	48,033	GPR	Funding to be used for Enlighten for Equity Project which is one of the key Community Engagement deliverables from the DV Project: 2650. The focus is on a whole of community approach to increase knowledge and challenge attitudes and social norms related to violence and gender inequality.
Retail Strategy + Jobs Migration	35,000	GPR	\$20K to be utilised for the Annual Grants Small Business program due to the significant number of excellent requests received.
			\$15K is committed for consulting in regard to Riverside Stage 3.
Bushfire Community Resilience &	100,000	Grant	Projects relating to grant funding received for the NSW Bushfire Recovery grant are still to be completed.

Job Description	Revote Amount \$	Funding	Justification
Economic Recovery Grant			
Oasis Cogeneration Energy System	69,000	Oasis Plant Reserve	Funds are required for the ongoing services and repairs of the Cogen system.
PCYC Contribution	2,364,247	Borrowings	Delays in the project have required the contribution to be carried over as per the Council resolution.
Botanic Gardens Zoo Masterplan	40,000	Parks & Rec Reserve + GPR	A landscape architect will be engaged once the major works/improvements from Entwine are completed.
Upgrade Trees in Baylis St - TT25	10,320	S7.11	New project as identified in S7.11 new plan to be completed in 20/21.
Street Canopy Plantings - ROS7	50,000	S7.11	New project as identified in S7.11 new plan to be completed in 20/21.
Integrated Planning & Reporting	7,612	GPR	Funds carried over to add to existing annual program funds to complete in 20/21.
Community Survey	31,000	GPR	Community survey to be completed at the end of the Council term to align with the new election date.
Road Condition Assessment	223,870	GPR	Existing funds to be carried over to add to recurrent program to enable a complete road network condition assessment.
GWMC - EIS Update for Extension areas	196,430	Solid Waste Reserve	The EIS update is contingent on emerging information from the recent installation of new groundwater bores as potential new sample points. The evaluation of these groundwater bores may result in a variation requested from EPA. This together with the completed odour assessment, amalgamation of lots and new weighbridge installation will inform the required EIS

Job Description	Revote Amount \$	Funding	Justification
			the MOFFS report which is currently being finalised.
MOFFS Hot Spot Mitigation	77,872	Levy Reserve	Funds are required to be carried over to implement recommendations from the MOFFS report which is currently being finalised.
	3,286,384*		

\*The estimated Revote amounts that are presented in this table are subject to change pending the finalisation of the 2019/20 financial statements.

Revised Budget Result - Surplus/(Deficit)					
Original 2020/21 Budget Result as adopted by Council	(\$4,342K)				
Total Budget Variations approved to date	\$0				
Budget Variations for July 2020	\$330K				
Water Expense Savings \$47K					
Salary Expense Savings \$283K					
Proposed Revised Budget result for 31 July 2020					

# The proposed Budget Variations to 31 July 2020 are listed below:

Budget Variation	Variation Amount Funding Source								
1 – Community Leadership and Collaboration									
National Art Glass Gallery Acquisitions\$13KArt Gallery Reserve (\$13K)									
The Art Gallery is planning to acquire a piece of work by acclaimed contemporary artist Tim Silver. The work is valued at \$33,000 with Council securing a discounted price of \$26,400. It is proposed to fund the required \$13,200 from the Art Gallery Reserve with pay back to the reserve in 2021-2022 from the annual acquisitions budget.									
Estimated Completion: 30 Jur	ne 2021								
Water ExpensesLMC Reserve \$9KWater Expenses(\$61K)Airport Reserve \$1KSewer Reserve \$3K									

Budget Variation	Amount	Net Impact Fav/ (Unfav)							
Riverina Water have frozen all increases to fees and charges for the 2020/21 financial year in a move to assist residents and businesses financially impacted by the COVID-19 pandemic. In Council's Long-Term Financial Plan (LTFP) budget process an annual increase of 5% for water expenses was factored into the budget assumptions. This saving is proposed to be utilised to partially reduce Council's COVID-19 GPR deficit and transfer funds back to relevant reserves. This has a positive impact across all 10 years of the LTFP with the future year GPR impacts included in the report attachment.									
Salary Expenses       LMC Reserve \$18K         Airport Reserve \$5K         Sewer Reserve \$26K         Cemetery Reserve \$6K         Plant Replacement Reserve \$3K         Solid Waste Reserve \$12K									
Solid Waste Reserve \$13KThe Local Government State Award 2020 was recently released, and in the Award the salary increase for Local Government employees for the next 3 years has been set as 1.5% for 2020/21; 2% for 2021/22 and 2% for 2022/23. This is less than the amount allowed for in the LTFP, which was budgeted at 2.5% for future years. The result of this is a reduction in the cost of salaries for the organisation over the 10 years of the LTFP. This saving is proposed to be utilised to partially reduce Council's COVID-19 GPR deficit and transfer funds back to relevant reserves. This has a positive impact across all 10 years of the LTFP with the future year GPR impacts included in the report attachment.									
3 – Growing Economy									
Incubator Lost Lanes Project	\$20K	Destination NSW (DNSW) Incubator Grant Funds (\$20K)	Nil						
ProjectIncubator Grant Funds (\$20K)Council has received \$20,000 for the 2020/21 Lost Lanes festival through the Destination NSW Regional Flagship Events Program's Incubator Event Fund.All grant monies are to be spent on marketing initiatives that encourage overnight visitation from outside the region including advertising, public relations and visitor research costs.The Lost Lanes festival was to be held in June 2020 however due to COVID-19 restrictions a virtual event was held in its place. DNSW have advised that this funding may be used for the 2021 event instead.Estimated Completion: 30 June 2021									

Budget Variation	get Variation Amount Funding Source						
Incubator Spring Jam Project	· · ·						
		0/21 Spring Jam festival through Events Program's Incubator Event					
•	de the regio	eting initiatives that encourage n including advertising, public					
The Spring Jam Festival is cu pending Public Health Orders Estimated Completion: 30 Jur	due to CO\						
5 – The Environment							
Fuel Tank Purchase	\$40K	Solid Waste Reserve (\$40K)	Nil				
a safe-fill capacity of 14,500 Waste Management Centre ( inground tank only holding 4 weekly fuel delivery cycle at a above ground and is able to b	litres and a GWMC). Th ,000 litres v the GWMC. he moved to d the variation	Fuel Tank that is steel-in-steel with a hi-flow pump for the Gregadoo his is required due to the existing which is insufficient to last the full The proposed new facility will be the next plant shed location when on from the Solid Waste Reserve.					
Lake Albert Road Urban Asphalt Stage 3	\$4,861K	NSW Government Fixing Local Roads Grant Income (\$3,646K) Urban Asphalt Budget (\$852K) Heavy Patching Budget (\$363K)	Nil				
Council has been successful in securing grant funds under the NSW Government Fixing Local Roads Program to be utilised for Lake Albert Road Stage 3. These works will involve the replacement of asphalt, concrete and line marking in two sections of Lake Albert Road, including a 762m stretch from Fay Avenue to Stanley Street and a 783m stretch from Lord Baden Powell Drive to Warrawong Street. It is proposed to fund the required \$1,215K Council portion of the funding from existing Urban Asphalt and Heavy Patching budgets, with the Urban Asphalt budget already programmed for Lake Albert Road, and the Mortimer Street Rehabilitation program will be rescheduled for completion in 2021/22 when the Heavy Patching budget becomes available. Estimated Completion: 30 June 2021							

Budget Variation	Budget Variation Amount Funding Source							
Installation of Flowmeters at Major Pump Stations \$75K Sewer Reserve (\$75K)								
Funds are required for the installation of flow meters at the inlet of our major pump stations. This will assist to identify spillage which can go unidentified, and be beneficial to determine if upgrades or degrades of pumps are required to save future maintenance and capital costs. If it is required in the future to upgrade our pump stations for future demands, inflow data will provide information to make an informed decision. Ten pump stations will be fitted with the flow meters. It is proposed to fund the works from the Sewer Reserve. Estimated Completion: 30 June 2021								
Review of North Wagga Flood Mitigation Options	\$60K	Stormwater Drainage Reserve (\$60K)	Nil					
Discussions at the Floodplain Risk Management Committee have determined that a peer review of the 2018 Floodplain Risk Management Study and Plan is required to be undertaken. Once a budget is confirmed, Council staff will proceed with a request for quote to select suitably qualified consultants to undertake the peer review. There is currently adequate funding within the Stormwater Drainage Reserve for this review. Estimated Completion: 31 March 2021.								
SURPLUS/(DEFICIT)			\$330K					

# Investment Summary as at 30 June 2020

In accordance with Regulation 212 of the *Local Government (General) Regulation 2005*, details of Wagga Wagga City Council's external investments are outlined below:

Institution	Rating	Closing Balance Invested 31/05/2020 \$	Closing Balance Invested 30/06/2020 \$	June EOM Current Yield %	June EOM % of Portfolio	Investment Date	Maturity Date	Term (mths)
Short Term Deposits								
AMP	BBB+	2,000,000	2,000,000	1.80%	1.33%	1/06/2020	30/11/2020	6
AMP	BBB+	1,000,000	0	0.00%	0.00%	2/12/2019	1/06/2020	6
ICBC	A	1,000,000	1,000,000	1.67%	0.67%	29/08/2019	28/08/2020	12
Macquarie Bank	A+	1,000,000	1,000,000	1.65%	0.67%	9/03/2020	7/09/2020	6
Auswide	BBB	0	2,000,000	1.00%	1.33%	30/06/2020	29/01/2021	7
Total Short Term Deposits		5,000,000	6,000,000	1.49%	3.99%			
At Call Accounts								
NAB	AA-	470,217	96,851	0.25%	0.06%	N/A	N/A	N/A
Rabobank	A+	0	4	0.50%	0.00%	N/A	N/A	N/A
СВА	AA-	2,939,942	1,752,819	0.25%	1.17%	N/A	N/A	N/A
СВА	AA-	15,546,167	20,560,849	0.65%	13.67%	N/A	N/A	N/A
Total At Call Accounts		18,956,325	22,410,523	0.62%	14.90%			
Medium Term Deposits								
RaboBank	A+	1,000,000	1,000,000	3.16%	0.67%	5/06/2017	6/06/2022	60
BOQ	BBB+	2,000,000	2,000,000	3.10%	1.33%	7/07/2017	7/07/2020	36
Rabobank	A+	1,000,000	1,000,000	3.20%	0.67%	25/08/2016	25/08/2021	60
Westpac	AA-	3,000,000	3,000,000	1.20%	2.00%	10/03/2017	10/03/2022	60
Auswide	BBB	2,000,000	2,000,000	2.95%	1.33%	5/10/2018	6/10/2020	24
BOQ	BBB+	2,000,000	2,000,000	3.35%	1.33%	3/01/2018	4/01/2022	48
Police Credit Union	NR	2,000,000	2,000,000	3.05%	1.33%	29/10/2018	29/10/2020	24
BOQ	BBB+	1,000,000	1,000,000	3.50%	0.67%	1/06/2018	1/06/2022	48
Westpac	AA-	2,000,000	2,000,000	3.02%	1.33%	28/06/2018	28/06/2021	36
Westpac	AA-	2,000,000	0	0.00%	0.00%	28/06/2018	29/06/2020	24
ING Bank	А	2,000,000	2,000,000	2.86%	1.33%	16/08/2018	17/08/2020	24
BOQ	BBB+	3,000,000	3,000,000	3.25%	2.00%	28/08/2018	29/08/2022	48
ING Bank	А	3,000,000	3,000,000	2.85%	2.00%	30/08/2018	14/09/2020	24
P&N Bank	BBB	1,000,000	1,000,000	3.10%	0.67%	16/10/2018	18/10/2021	36
Westpac	AA-	2,000,000	2,000,000	3.05%	1.33%	13/11/2018	15/11/2021	36
Police Credit Union	NR	1,000,000	1,000,000	3.07%	0.67%	20/11/2018	20/11/2020	24
P&N Bank	BBB	1,000,000	1,000,000	3.30%	0.67%	20/11/2018	21/11/2022	48
ING Bank	А	2,000,000	2,000,000	2.93%	1.33%	29/11/2018	30/11/2020	24
NAB	AA-	2,000,000	2,000,000	3.01%	1.33%	30/11/2018	30/11/2021	36
Bendigo-Adelaide	BBB+	1,000,000	1,000,000	3.25%	0.67%	30/11/2018	30/11/2022	48
CUA	BBB	2,000,000	2,000,000	3.02%	1.33%	5/12/2018	7/12/2020	24
Newcastle Permanent	BBB	2,000,000	2,000,000	3.05%	1.33%	8/02/2019	8/02/2022	36
ING Bank	A	1,000,000	1,000,000	2.82%	0.67%	22/02/2019	22/02/2021	24
Newcastle Permanent	BBB	2,000,000	2,000,000	2.70%	1.33%	23/04/2019	26/04/2022	36
BoQ	BBB+	1,000,000	1,000,000	2.40%	0.67%	22/05/2019	23/05/2022	36
BoQ	BBB+	1,000,000	1,000,000	2.15%	0.67%	8/07/2019	10/07/2023	48
Judo Bank	NR	1,000,000	1,000,000	2.30%	0.67%	16/07/2019	16/07/2021	24
Auswide	BBB	1,000,000	1,000,000	1.95%	0.67%	12/08/2019	12/08/2022	36
Judo Bank	NR	1,000,000	1,000,000	2.15%	0.67%	20/08/2019	19/08/2021	24
Australian Military Bank	BBB+	1,000,000	1,000,000	1.76%	0.67%	20/08/2019	20/08/2021	24

Closing

Balance

Invested

June

EOM

Current

June

EOM

Investment

Closing

Balance

Invested

Rating

Institution

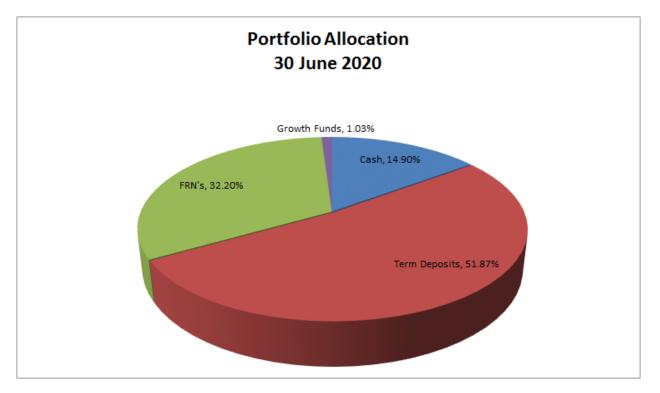
Institution	Rating	Invested 31/05/2020	Invested 30/06/2020	Current Yield	% of	Date	Date	(mths)
		\$	\$	%	Portfolio			
Judo Bank	NR	1,000,000	1,000,000	1.90%	0.67%	10/09/2019	9/09/2022	36
Auswide	BBB	1,000,000	1,000,000	1.72%	0.67%	3/10/2019	4/10/2022	36
ICBC	Α	2,000,000	2,000,000	2.03%	1.33%	6/11/2019	6/11/2024	60
ICBC	Α	2,000,000	2,000,000	1.83%	1.33%	28/11/2019	28/11/2024	60
Judo Bank	NR	1,000,000	1,000,000	2.20%	0.67%	5/12/2019	3/12/2021	24
ICBC	Α	1,000,000	1,000,000	1.75%	0.67%	6/01/2020	8/01/2024	48
BOQ	BBB+	1,000,000	1,000,000	2.00%	0.67%	28/02/2020	28/02/2025	60
ING Bank	A	2,000,000	2,000,000	1.50%	1.33%	2/03/2020	2/03/2022	24
Macquarie Bank	A+	2,000,000	2,000,000	1.40%	1.33%	9/03/2020	9/03/2022	24
Police Credit Union	NR	1,000,000	1,000,000	2.20%	0.67%	1/04/2020	1/04/2025	60
ICBC	Α	1,000,000	1,000,000	1.85%	0.67%	29/05/2020	29/05/2025	60
ICBC	A	0	1,000,000	1.86%	0.67%	1/06/2020	2/06/2025	60
ICBC	A	0	2,000,000	1.75%	1.33%	25/06/2020	25/06/2025	60
ICBC	A	0	2,000,000	1.75%	1.33%	25/06/2020	25/06/2025	60
ICBC	A	0	2,000,000	1.60%	1.33%	29/06/2020	28/06/2024	48
ICBC	A	0	3,000,000	1.25%	2.00%	30/06/2020	30/06/2022	24
Total Medium Term		0	3,000,000	1.2370	2.0070	30/00/2020	30,00,2022	27
Deposits		64,000,000	72,000,000	2.43%	47.88%			
Floating Rate Notes -								
Senior Debt						1		
AMP	BBB+	1,003,121	1,005,014	BBSW + 135	0.67%	24/05/2016	24/05/2021	60
Suncorp-Metway	A+	1,006,402	1,008,963	BBSW + 97	0.67%	16/08/2017	16/08/2022	60
Bendigo-Adelaide	BBB+	501,848	503,168	BBSW + 105	0.33%	25/01/2018	25/01/2023	60
Newcastle Permanent	BBB	1,509,877	1,514,738	BBSW + 140	1.01%	6/02/2018	6/02/2023	60
UBS	A+	2,002,735	2,002,258	BBSW + 90	1.33%	8/03/2018	8/03/2023	60
Heritage Bank	BBB+	1,409,186	1,405,514	BBSW + 123	0.93%	29/03/2018	29/03/2021	36
ME Bank	BBB	1,607,872	1,610,659	BBSW + 127	1.07%	17/04/2018	16/04/2021	36
ANZ	AA-	2,022,310	0	0.00%	0.00%	9/05/2018	9/05/2023	60
NAB	AA-	2,021,769	0	0.00%	0.00%	16/05/2018	16/05/2023	60
CBA	AA-	2,024,812	2,029,330	BBSW + 93	1.35%	16/08/2018	16/08/2023	60
Bank Australia	BBB	754,009	754,794	BBSW + 130	0.50%	30/08/2018	30/08/2021	36
CUA	BBB	605,898	604,260	BBSW + 125	0.40%	6/09/2018	6/09/2021	36
AMP	BBB+	1,504,121	1,501,177	BBSW + 108	1.00%	10/09/2018	10/09/2021	36
NAB	AA-	2,029,319	2,027,134	BBSW + 93	1.35%	26/09/2018	26/09/2023	60
Bendigo-Adelaide	BBB+	1,005,368	1,007,155	BBSW + 101	0.67%	19/10/2018	19/01/2022	39
CBA	AA-	3,059,125	3,068,356	BBSW + 113	2.04%	11/01/2019	11/01/2024	60
Westpac	AA-	3,059,486	3,069,342	BBSW + 114	2.04%	24/01/2019	24/04/2024	63
ANZ	AA-	2,544,019	2,551,885	BBSW + 110	1.70%	8/02/2019	8/02/2024	60
NAB	AA-	2,029,637	2,036,351	BBSW + 104	1.35%	26/02/2019	26/02/2024	60
Bank of China Australia	Α	1,498,101	1,504,312	BBSW + 100	1.00%	17/04/2019	17/10/2022	42
Westpac	AA-	2,521,993	2,531,237	BBSW + 88	1.68%	16/05/2019	16/08/2024	63
Suncorp-Metway	A+	1,243,879	1,249,860	BBSW + 78	0.83%	30/07/2019	30/07/2024	60
ANZ	AA-	2,007,986	2,015,416	BBSW + 77	1.34%	29/08/2019	29/08/2024	60
HSBC	AA-	2,475,918	2,476,417	BBSW + 83	1.65%	27/09/2019	27/09/2024	60
Bank Australia	BBB	1,494,046	1,491,717	BBSW + 90	0.99%	2/12/2019	2/12/2022	36
ANZ	AA-	1,504,796	1,512,120	BBSW + 76	1.01%	16/01/2020	16/01/2025	60
NAB	AA-	2,007,040	2,016,820	BBSW + 77	1.34%	21/01/2020	21/01/2025	60
Newcastle Permanent	BBB	1,089,666	1,093,617	BBSW + 112	0.73%	4/02/2020	4/02/2025	60
Macquarie Bank	A+	1,996,405	2,006,560	BBSW + 84	1.33%	12/02/2020	12/02/2025	60
BOQ Covered	AAA	553,852	555,495	BBSW + 107	0.37%	14/05/2020	14/05/2025	60
UBS	A+	943,723	947,056	BBSW + 107 BBSW + 105	0.63%	21/05/2020	21/11/2022	30
		575,725	577,050	55544 - 105	0.0570	21,00,2020		50
Ordinary Meeting of Council - Monday 27 July 2020								

Maturity

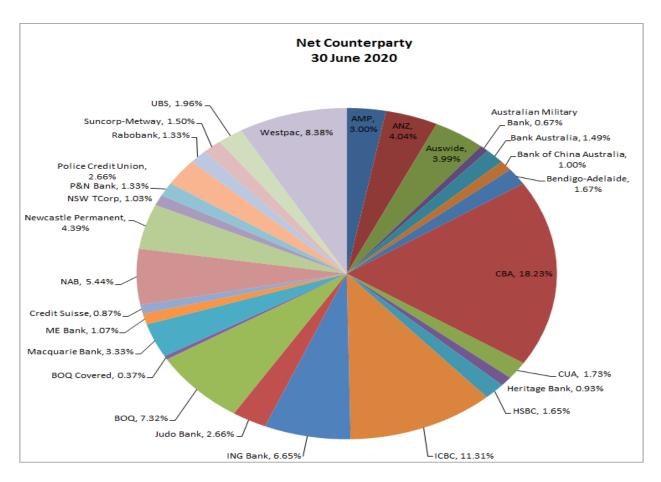
Term

Institution	Rating	Closing Balance Invested 31/05/2020 \$	Closing Balance Invested 30/06/2020 \$	June EOM Current Yield %	June EOM % of Portfolio	Investment Date	Maturity Date	Term (mths)
Credit Suisse	A+	1,304,040	1,312,524	BBSW + 115	0.87%	26/05/2020	26/05/2023	36
Total Floating Rate Notes - Senior Debt		52,342,360	48,413,252		32.20%			
Managed Funds								
NSW Tcorp	NR	1,538,078	1,545,119	0.46%	1.03%	17/03/2014	1/06/2025	134
Total Managed Funds		1,538,078	1,545,119	0.46%	1.03%			
TOTAL CASH ASSETS, CASH EQUIVALENTS & INVESTMENTS		141,836,763	150,368,894		100.00%			
LESS: RIVERINA REGIONAL LIBRARY (RRL) CASH AT BANK		3,295,731	3,118,489					
TOTAL WWCC CASH ASSETS, CASH EQUIVALENTS & INVESTMENTS		138,541,032	147,250,405					

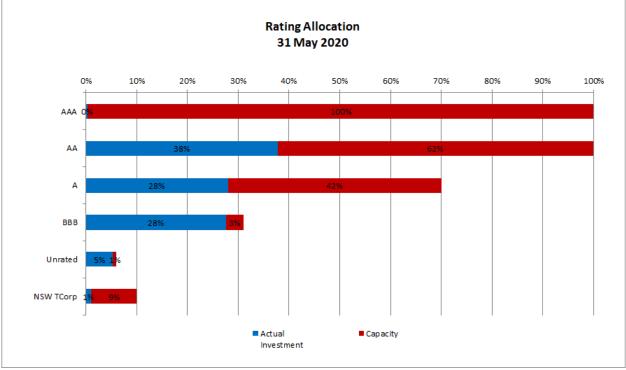
Council's investment portfolio is dominated by Term Deposits, equating to approximately 52% of the portfolio across a broad range of counterparties. Cash equates to 15%, with Floating Rate Notes (FRNs) around 32% and growth funds around 1% of the portfolio.



Council's investment portfolio is well diversified in complying assets across the entire credit spectrum. It is also well diversified from a rating perspective. Credit quality is diversified and is predominately invested amongst the investment grade Authorised Deposit-Taking Institutions (ADIs) (being BBB- or higher), with a smaller allocation to unrated ADIs.



All investments are within the defined Policy limits, as outlined in the Rating Allocation chart below:



# **Investment Portfolio Balance**

Council's investment portfolio balance has increased significantly from the previous month's balance, up from \$138.5M to \$147.3M. This is reflective of Council drawing down on \$7.9M worth of external loan funding for its 2019/20 loan facility.

	Closing Balance Invested 30/04/2020 \$	Closing Balance Invested 31/05/2020 \$	Closing Balance Invested 30/06/2020 \$
TOTAL WWCC CASH ASSETS, CASH			
EQUIVALENTS & INVESTMENTS	131,092,895	138,541,032	147,250,405

# **Monthly Investment Movements**

**Redemptions/Sales –** Council redeemed/sold the following investment securities during June 2020:

Institution and Type	Amount	Investment Term	Interest Rate	Comments
AMP Bank (BBB+) Term Deposit	\$1M	6 months	2.10%	This term deposit was redeemed on maturity and funds were reinvested into a new 5-yr ICBC term deposit (see below).
Westpac Bank (AA-) Term Deposit	\$2M	2 years	2.88%	This term deposit was redeemed on maturity and funds were reinvested into a new 4-yr ICBC term deposit (see below).
ANZ (AA-) Floating Rate Note	\$2M	5 years	BBSW + 90bps	This floating rate note was sold prior to maturity and funds were reinvested into a new 5-yr ICBC term deposit (see below). Council recognised a capital gain of \$23,880.
NAB (AA-) Floating Rate Note	\$2M	5 years	BBSW + 90bps	This floating rate note was sold prior to maturity and funds were reinvested into a new 5-yr ICBC term deposit (see below). Council recognised a capital gain of \$23,440.

**New Investments –** Council purchased the following investment securities during June 2020:

Institution and Type	Amount	Investment Term	Interest Rate	Comments
Auswide Bank (BBB) Term Deposit	\$2M	7 months	1.00%	The Auswide rate of 1.00% compared favourably to the rest of the market for this investment term – with the next best rate being 0.97%.
ICBC (A) Term Deposit	\$1M	5 years	1.86%	The ICBC rate of 1.86% compared favourably to the rest of the market for this investment term – with the next best rate being 1.59%.

Institution	Amount	Investment	Interest	Comments
and Type		Term	Rate	
ICBC (A) Term	\$2M	5 years	1.75%	The ICBC rate of 1.75%
Deposit				compared favourably to the rest
				of the market for this investment
				term – with the next best rate
				being 1.50%.
ICBC (A) Term	\$2M	5 years	1.75%	The ICBC rate of 1.75%
Deposit				compared favourably to the rest
				of the market for this investment
				term – with the next best rate
				being 1.50%.
ICBC (A) Term	\$2M	4 years	1.60%	The ICBC rate of 1.60%
Deposit				compared favourably to the rest
				of the market for this investment
				term – with the next best rate
	<b>.</b>		4.050/	being 1.30%.
ICBC (A) Term	\$3M	2 years	1.25%	The ICBC rate of 1.25%
Deposit				compared favourably to the rest
				of the market for this investment
				term – with the next best rate
				being 1.10%.

Rollovers – Council rolled over the following investment security during June 2020:

Institution and Type	Amount	Investment Term	Interest Rate	Comments
AMP Term Deposit	\$2M	6 months	1.80%	This term deposit was a 6-month investment at 2.10% and was rolled at maturity into a new 6-month term deposit at 1.80%.

# **Monthly Investment Performance**

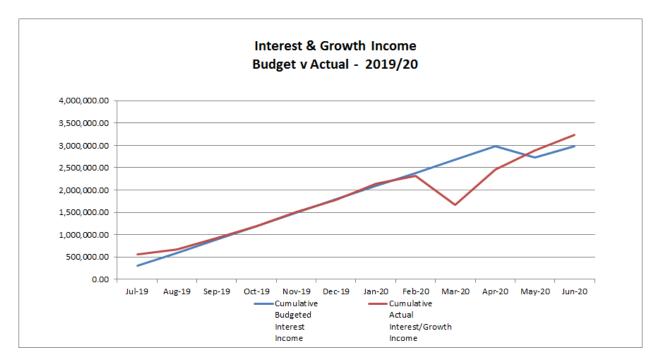
Interest/growth/capital gains/(losses) for the month totalled \$341,569, which compares favourably with the budget for the period of \$248,468 - outperforming budget for the month by \$93,101.

Council's outperformance to budget for June was mainly due to a continued positive rebound in the principal value of its Floating Rate Note (FRN) portfolio. During the month, the principal value of Council's FRN portfolio increased by \$111,683 (or 0.23%) as trading margins on these securities continued to tighten, with margins now trading back to their pre-COVID-19 levels. The movement in the trading margins on these securities can be seen in the below table.

Senior FRNs (ADIs)	30/06/2020	31/05/2020
"AA" rated – 5yrs	+71bp	+78bp
"AA" rated – 3yrs	+49bp	+55bp
"A" rated – 5yrs	+88bp	+97bp
"A" rated – 3yrs	+67bp	+77bp
"BBB" rated – 3yrs	+100bp	+110bp

Source: IBS Capital

Council's TCorp Long Term Growth fund (LTGF) also experienced a positive return for June, with the fund returning 0.46% (or 7,041) as domestic and international shares rose around  $2\frac{1}{2}$ % for the month.



As can been seen in the above graph, Council's interest on investments has taken a hit as a result of the COVID-19 pandemic. The budget variation reported to the 25 May 2020 Council meeting predicted a reduction in interest on investments for 2019/20 of \$597K. As a result of a strong rebound in the principal value of Council's FRN portfolio, the reduction in interest on investments income for 2019/20 has been limited to \$342K.

In comparison to the AusBond Bank Bill Index\* of 0.12% (annualised), Council's investment portfolio returned 1.92% (annualised) for the month of June. Cash and At-Call accounts returned 0.60% (annualised) for the month of June. These funds are utilised for daily cash flow management and need to be available to meet operating and contractual payments as they fall due.

Over the past year, Councils investment portfolio has returned 2.23%, outperforming the AusBond Bank Bill index by 1.38%.

Performance	1 month	3 months	6 months	FYTD	1 year	2 years	3 years
Official Cash Rate	0.02%	0.06%	0.21%	0.65%	0.65%	1.06%	1.21%
AusBond Bank Bill Index	0.01%	0.06%	0.32%	0.85%	0.85%	1.41%	1.53%
Council's Cash	0.05%	0.29%	0.64%	1.40%	1.40%	1.74%	1.86%
Council's T/D	0.20%	0.62%	1.27%	2.69%	2.69%	2.85%	2.90%
Council's FRN	0.14%	0.38%	0.87%	1.93%	1.93%	2.55%	2.69%
Council's TCorp LTGF	0.46%	6.59%	-4.52%	0.15%	0.15%	4.45%	6.17%
TCorp Benchmark	0.41%	6.66%	-4.21%	0.65%	0.65%	5.09%	6.67%
Council's Portfolio	0.16%	0.55%	0.99%	2.23%	2.23%	2.64%	2.74%
Outperformance	0.15%	0.49%	0.66%	1.38%	1.38%	1.23%	1.21%

\* The AusBond Bank Bill Index is the leading benchmark for the Australian fixed income market. It is interpolated from the RBA Cash rate, 1 month and 3-month Bank Bill Swap rates.

# **Report by Responsible Accounting Officer**

I hereby certify that all of the above investments have been made in accordance with the provision of Section 625 of the *Local Government Act 1993* and the regulations there under, and in accordance with the Investments Policy adopted by Council on 15 June 2020.

# Carolyn Rodney Responsible Accounting Officer

# Policy and Legislation

Budget variations are reported in accordance with Council's POL 052 Budget Policy.

Investments are reported in accordance with Council's POL 075 Investment Policy.

#### Local Government Act 1993

Section 625 - How may councils invest?

# Local Government (General) Regulation 2005

#### 211 Authorisation of expenditure

- (1) A council, or a person purporting to act on behalf of a council, must not incur a liability for the expenditure of money unless the council at the annual meeting held in accordance with subclause (2) or at a later ordinary meeting:
   (a) has approved the expenditure, and
  - (b) has voted the money necessary to meet the expenditure.
- (2) A council must each year hold a meeting for the purpose of approving expenditure and voting money.
- (3) All such approvals and votes lapse at the end of a council's financial year. However, this subclause does not apply to approvals and votes relating to:
  - (a) work carried out or started, or contracted to be carried out, for the council, or
  - (b) any service provided, or contracted to be provided, for the council, or
  - (c) goods or materials provided, or contracted to be provided, for the council, or

(d) facilities provided or started, or contracted to be provided, for the council, before the end of the year concerned, or to the payment of remuneration to members of the council's staff.

# Section 212 - Reports on council investments

#### Link to Strategic Plan

#### **Community Leadership and Collaboration**

Objective: We have strong leadership

Outcome: We are accountable and transparent

#### **Risk Management Issues for Council**

This report is a control mechanism that assists in addressing the following potential risks to Council:

- Loss of investment income or capital resulting from ongoing management of investments, especially during difficult economic times
- Failure to demonstrate to the community that its funds are being expended in an efficient and effective manner

# Internal / External Consultation

All relevant areas within the Council have consulted with the Finance Division in relation to the operating budget revotes and the budget variations listed in this report.

The Finance Division has consulted with relevant external parties to confirm Council's investment portfolio balances.

#### Attachments

1<u>J</u>.<sup>\*</sup> Revised Bottom Line

Description Adopted Bottom Line (Surplus)/Deficit	Budget 2020/21 4,341,819	Budget 2021/22 2,909,316	Budget 2022/23 2,682,933	Budget 2023/24 1,763,495	Budget 2024/25 2,131,200	Budget 2025/26 3,137,673	Budget 2026/27 2,748,594	Budget 2027/28 1,622,670	Budget 2028/29 1,359,793	Budget 2029/30 740,739
Water Saving	(47,194)	(49,553)	(52,031)	(54,633)	(57,365)	(60,233)	(63,244)	(66,407)	(69,727)	(73,213)
Salary Saving	(282,391)	(448,503)	(624,308)	(813,606)	(1,016,227)	(1,232,906)	(1,464,412)	(1,711,556)	(1,975,185)	(2,256,190)
Revised Bottom Line (Surplus)/Deficit	4,012,235	2,411,259	2,006,594	895,256	1,057,609	1,844,535	1,220,937	(155,292)	(685,119)	(1,588,665)

\*This table only includes GPR budget variations that impact bottom line

# RP-5 NSW DEPARTMENT OF PLANNING, INDUSTRY AND ENVIRONMENT - LOW COST LOANS INITIATIVE - ROUND 3

Author:Carolyn RodneyDirector:Natalie Te Pohe

**Summary:** NSW Department of Planning, Industry and Environment have announced a third round of the Low Cost Loans Initiative that provides a 50% interest subsidy on projects that meet the criteria under their program.

Council officers are requesting Council endorsement to make an application for the project listed in this report, totalling \$2.5 million.

# Recommendation

That Council:

- a endorse the General Manager or their delegate to submit an application to the Low Cost Loans Initiative (LCLI) program, for the project listed in this report
- b note that a subsequent report will be provided to Council once a determination has been made by NSW Department of Planning, Industry and Environment which will outline any budget variations required

# Report

The NSW Department of Planning, Industry and Environment announced the \$500 million Low Cost Loans Initiative (LCLI) in late April 2018 to accelerate the delivery of infrastructure to support local communities.

As reported to Council previously, the LCLI guidelines state:

The key aim of the LCLI is to enable new housing supply. The essential elements are:

- the NSW Government will refund 50% of the costs of council's interest payments on loans for eligible infrastructure
- the council is responsible for repaying the loan which is funded by TCorp, or another financial institution or the council's choice, on their standard terms and prudential requirements

Loans taken out must be for a minimum of \$1 million and have a fixed interest rate.

The duration of loans subsidised under the LCLI must be no longer than 10 years. Councils showing that planned infrastructure will be substantially completed by 30 June 2021 will be preferred for LCLI support. To date, Council has applied and been successful with both Rounds 1 and 2 of the LCLI program. A summary of the project values associated with those successful in Rounds 1 and 2 are shown below, together with the proposed Round 3 application:

LCLI Round	Total Value of Projects	Estimated Interest Subsidy*
LCLI Round 1	\$22,559,864	\$1,876,914
LCLI Round 2	\$8,924,906	\$600,819
Proposed LCLI Round 3	\$2,500,000	\$215,381
Total	\$33,984,770	\$2,693,114

\* The interest rate subsidies are estimates as the actual subsidy is based on the interest rate at the time of borrowing. It should be noted that the interest subsidy estimates may be too high as interest rates have reduced since the time of the initial applications, and not all of the loans have been required to date as a result of delays in the program.

Round 3 was released in April 2020, with applications to be received by 14 August 2020. Applications are to include any project that is currently listed in the Council's Long Term Financial Plan (LTFP) that will be substantially complete prior to 30 June 2023.

A review of Council's LTFP Capital projects with either full or partial loan borrowings has identified one project that Council officers believe may meet the eligibility criteria of the program – the Dunns Road Upgrade project.

The Dunns Road Upgrade project has a \$8,239,356 total project budget, with \$202,181 budget in 2020/21 confirmed; \$6,537,175 budget in 2020/21 pending; and \$1,500,000 budget in 2021/22. The funding sources for the project are \$5,739,356 grant and \$2,500,000 borrowings.

As per the proposed resolution, it is recommended for Council to make application for the LCLI Round 3 program for the \$2.5M borrowings related to the Dunns Road Upgrade. Applications are required to be submitted to the Department of Planning, Industry and Environment by 14 August.

# **Financial Implications**

Within the current LTFP, a 3% interest rate has been applied to the \$2.5M borrowings for the Dunns Road Upgrade project with repayments commencing in 2021/22. Based on 3%, savings via the subsidy over the 10-year term would be \$215,381. However, interest rates have since reduced, with the most recent rate received being 2.19% for a 10-year term. While the interest rates will vary over the coming year, even a 2.19% rate would result in a subsidy of \$155,451 over 10 years, therefore slightly improving the current GPR deficit, and Council's financial ratios.

Project Job consolidation numbers: 13684 + 19579

#### Policy and Legislation

N/A

# Link to Strategic Plan

# **Growing Economy**

Objective: There is growing investment in our Community

Outcome: There is government investment to develop our community

# **Risk Management Issues for Council**

N/A

# Internal / External Consultation

Council's Community Engagement Strategy and IAP2 considers the community to be "any individual or group of individuals, organisation or political entity with an interest in the outcome of a decision...."

Officers have previously consulted with the NSW Planning & Environment and Office of Local Government officers in relation to the LCLI application process and funding agreement.

The Finance, Commercial Operations, City Strategy and Executive teams have also been engaged as part of this process to ensure that the Dunn's Road Upgrade project identified in the LTFP, can be substantially delivered by the required timeframe of 30 June 2023.

# **RP-6** NSW PUBLIC LIBRARIES ASSOCIATION SWITCH 2020 CONFERENCE

Author:	Robert Knight
General Manager:	Peter Thompson

Summary: Endorse representation and appointment of one Councillor to attend the NSW Public Libraries Association (NSWPLA) SWITCH 2020 Conference and SWITCH O/N 2020 Australasian Mobile Library and Outreach Services Network (AMLOSN) Symposium in November 2020.

#### Recommendation

That Council:

- a be represented at the NSW Public Libraries Association (NSWPLA) SWITCH 2020 Conference and Annual General Meeting, and SWITCH O/N 2020 Australasian Mobile Library and Outreach Services Network (AMLOSN) Symposium to be held in Albury on 24-27 November 2020
- a appoint one Councillor as Council's delegates to attend the conference

#### Report

The NSWPLA SWITCH 2020 Conference will include presentations from national and international speakers who will primarily address matters relevant to the contemporary library sector.

The annual SWITCH conference is the major forum in NSW for Councillors, Council Officers and Library staff to assemble for professional development and collegiate interaction. The conference provides an important opportunity for delegates to learn about contemporary practices and offers a platform for networking with colleagues and extending contacts and partnerships beyond the boundaries of the local South-West Zone of the Association.

Councillor delegates will also attend the combined SWITCH O/N (formerly Reach Out) Symposium which is being held in conjunction with SWITCH 2020.

The NSWPLA Annual General Meeting will be held during the conference and provides an important platform for discussions surrounding the lobbying and advocacy work of the Association. These matters are particularly relevant to the role of councillors in the work of NSWPLA.

#### **Financial Implications**

The estimated cost for attendance of one Councillor at the conference is \$1,750 which includes conference registrations, three conference functions, four nights' accommodation, travel and out of pocket expenses. The conference will be funded from the Councillors' Conference budget which has a \$20,000 budget allocation for the 2020/21 financial year.

# Policy

POL-025 – Payment of Expenses and Provision of Facilities to Councillors.

# Link to Strategic Plan

# **Community Leadership and Collaboration**

Objective: We are informed and involved in decision making

Outcome: Everyone in our community feels they have been heard and understood

# **Risk Management Issues for Council**

N/A

# Internal / External Consultation

N/A

# **RP-7 RESOLUTIONS AND NOTICES OF MOTIONS REGISTERS**

Author:	Neil McDermott
General Manager:	Peter Thompson

Summary:	This report provides Councillors with an update on the status of all
-	resolutions of Council including Notices of Motion.

#### Recommendation

That Council receive and note the following registers:

- a Active Resolutions as at 21 July 2020
- b Resolutions complete from 1 November 2019 to 21 July 2020
- c Active Notice of Motions as at 21 July 2020
- d Notice of Motions completed from 1 November 2019 to 21 July 2020

#### Report

At the 29 June 2020 Ordinary Council meeting Council resolved (20/224) to:

...receive a monthly Report on the status of all resolutions of Council, including Notices of Motion, indicating which are completed and which are outstanding, together with a summary of action undertaken...

Council's practice of reporting the status of Council resolutions has previously been undertaken internally, however to ensure transparency to the community this reporting has been expanded to provide a monthly report to Council, setting out all active and completed resolutions in addition to active and completed Notices of Motion, with the status provided for active resolutions and details of action taken on completed resolutions.

Future reporting will include all active resolutions (including Notices of Motion) and month by month reporting of completed resolutions. Given this is the first report to Council, completed resolutions are included initially from November 2019. The attached registers, outline details of each resolution with the following analysis provided as a snapshot as at 21 July 2020:

- 52 active resolutions
- 202 resolutions have been completed from 1 November 2019 to 21 July 2020
- Nine (9) active Notices of Motions
- Five (5) Notice of Motions have been completed from 1 November 2019 to 21 July 2020

#### **Financial Implications**

N/A

# **Policy and Legislation**

Council's Code of Meeting Practice

#### Link to Strategic Plan

#### **Community Leadership and Collaboration**

Objective: We are informed and involved in decision making Outcome: Everyone in our community feels they have been heard and understood

# **Risk Management Issues for Council**

N/A

#### Internal / External Consultation

N/A

#### Attachments

- 1. Active Resolutions as at 21 July 2020 Provided under separate cover
- 2. Resolutions completed 21 July 2020 Provided under separate cover
- 3. Active Notice of Motions as at 21 July 2020 Provided under separate cover
- 4. Notice of Motions completed 1 November 2019 to 21 July 2020 Provided under separate cover

# RP-8 RESPONSE TO QUESTIONS/BUSINESS WITH NOTICE

Author:Scott GrayGeneral Manager:Peter Thompson

**Summary:** This report is to provide responses to Questions/Business with Notice arising from previous Ordinary Council Meetings.

#### Recommendation

That Council receive and note the report.

#### Report

The following is in response to Questions/Business with Notice raised at previous Ordinary Council meetings.

Councillor P Funnell requested information and an update on Council's rural roads and grading program.

The gravel re-sheeting and unsealed maintenance has begun for the 20/21 financial year whilst there is moisture on the ground, with crews working in Humula, Maxwell, Galore, and Matong areas. Crews are also picking up customer requests from the recent inclement weather.

Councillor T Koschel requested a clean-up around the Skate Park at Henwood Park.

Council staff have inspected the park on 16 July 2020 and confirm it was mowed in the last seven days and is looking tidy. A minimal amount of litter was cleaned up and removed.

Councillor T Koschel requested the bike jumps be removed and land levelled at the park land on the corner Patamba and Amaroo Streets Kooringal.

The jumps were removed on Friday 10 July 2020.

#### **Financial Implications**

N/A

#### Policy and Legislation

Code of Meeting Practice

#### Link to Strategic Plan

#### **Community Leadership and Collaboration**

Objective: We have strong leadership

Outcome: We have leaders that represent us

# **Risk Management Issues for Council**

N/A

# Internal / External Consultation

N/A

# **QUESTIONS/BUSINESS WITH NOTICE**

# **CONFIDENTIAL REPORTS**

# CONF-1 HOCKEY FIELD REPLACEMENT

Author:Peter CookDirector:Michael Keys

This report is **CONFIDENTIAL** in accordance with Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to the following: -

(c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

#### MINUTES of the ORDINARY MEETING OF COUNCIL held on Monday 13 July 2020.

#### PRESENT

The Mayor, Councillor Greg Conkey OAM Councillor Yvonne Braid OAM Councillor Paul Funnell Councillor Vanessa Keenan Councillor Rod Kendall Councillor Tim Koschel Councillor Kerry Pascoe Councillor Dallas Tout

#### IN ATTENDANCE

General Manager Director Corporate Services Acting Director Community Director Operations Director Regional Activation Corporate Governance Coordinator Communications & Engagement Officer Governance Officer (Mr P Thompson) (Mrs N Te Pohe) (Mr M Gardiner) (Mr W Faulkner) (Mr M Keys) (Mrs N Johnson) (Mr S Shaw) (Ms K West)

#### PRAYER

Almighty God,

Help protect our Mayor, elected Councillors and staff.

Help Councillors to govern with justice, integrity, and respect for equality, to preserve rights and liberties, to be guided by wisdom when making decisions and settling priorities, and not least of all to preserve harmony.

Amen.

#### ACKNOWLEDGEMENT OF COUNTRY

I would like to acknowledge the Wiradjuri people who are the Traditional Custodians of this Land. I would also like to pay respect to the Elders both past and present of the Wiradjuri Nation and extend that respect to other Community members present.

#### APOLOGIES

An apology for non-attendance was received and accepted for Councillor Dan Hayes and Director Community Service, Janice Summerhayes.

This is page 1 of the MINUTES of the ORDINARY MEETING OF COUNCIL of the Council of the CITY OF WAGGA WAGGA held on 13 JULY 2020.

......GENERAL MANAGER

## WELCOME

The Mayor, Councillor Greg Conkey OAM welcomed the new Director of Operations, Mr Warren Faulkner to Council. Warren has had an extensive local government background and we are delighted to have him join our staff.

#### CONFIRMATION OF MINUTES

## CM-1 ORDINARY COUNCIL MEETING - 29 JUNE 2020

20/245 RESOLVED: On the Motion of Councillors R Kendall and T Koschel

That the Minutes of the proceedings of the Ordinary Council Meeting held on 29 June 2020 be confirmed as a true and accurate record.

CARRIED

## DECLARATIONS OF INTEREST

Councillor R Kendall declared a Significant Non-Pecuniary Interest in NOM-2 NOTICE OF MOTION - ENFORCEMENT ACTION FOR DA09/0872 the reason being that he is a business associate of one of the owners/operators of this quarry and vacated the chamber during its consideration.

Councillor R Kendall declared a Significant Non-Pecuniary Interest in RP-2 COVID-19 RELIEF PACKAGE the reason being that he is the Chair of a not for profit organisation that hold a commercial lease with Council and vacated the chamber during its consideration.

Councillor R Kendall declared a Significant Non-Pecuniary Interest in CONF-1 PROPOSED RENT WAIVERS UNDER THE MANDATORY CODE OF CONDUCT FOR COMMERCIAL LEASES AFFECTED BY COVID-19 the reason being that he is the Chair of a not for profit organisation that hold a commercial lease with Council and vacated the chamber during its consideration.

Councillor T Koschel declared a Non-Significant Non-Pecuniary Interest in RP-3 MOBILE FOOD VENDOR PERMITS the reason being that his family members work in the food industry and vacated the chamber during its consideration.

Councillor K Pascoe declared a Pecuniary Interest in RP-2 COVID-19 RELIEF PACKAGE the reason being that he pays fees and charges through his business to Council and vacated the chamber during its consideration.

This is page 2 of the MINUTES of the ORDINARY MEETING OF COUNCIL of the Council of the CITY OF WAGGA WAGGA held on 13 JULY 2020.

Councillor P Funnell declared a Non-Significant Non-Pecuniary Interest in RP-4 PROPOSED ACQUISITION OF LAND AT THE GAP FOR ROAD PURPOSES the reason being that he is a Director of Local Land Services and remained in the chamber during its consideration.

Councillor P Funnell declared a Non-Significant Non-Pecuniary Interest in RP-5 PROPOSED APPLICATION FOR CONTROL OF CROWN ROADS - OURA VILLAGE the reason being that he is a Director of Local Land Services and remained in the chamber during its consideration.

Councillor P Funnell declared a Non-Significant Non-Pecuniary Interest in RP-6 PROPOSED COMPULSORY ACQUISITION OF LAND FOR ROAD WIDENING AT FARRER ROAD the reason being that he is a Director of Local Land Services and remained in the chamber during its consideration.

Councillor D Tout declared a Non-Significant Non-Pecuniary Interest in RP -5 PROPOSED APPLICATION FOR CONTROL OF CROWN ROADS - OURA VILLAGE the reason being that he is a rate payer of the Oura village and remained in the chamber during its consideration.

#### PROCEDURAL MOTION - CHANGE OF STANDING ORDERS

#### 20/246 RESOLVED:

On the Motion of Councillors V Keenan and Y Braid OAM

That Council bring forward consideration of ENGLOBO to precede the public discussion forum.

CARRIED

## PROCEDURAL MOTION - ENGLOBO

20/247 RESOLVED: On the Motion of Councillors T Koschel and R Kendall

That the standing orders be varied for the meeting as set out hereunder:

- · Items where councillors wish to speak
- Items where no councillors wish to speak
- Confidential
- Matter of urgency
- Closure of Meeting

That RP-4, RP-7 and M-1 be adopted as recommended in the business papers.

## CARRIED

This is page 3 of the MINUTES of the ORDINARY MEETING OF COUNCIL of the Council of the CITY OF WAGGA WAGGA held on 13 JULY 2020.

#### RECORD OF VOTING ON THE MOTION

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan R Kendall T Koschel K Pascoe D Tout

Against the Motion

#### PUBLIC DISCUSSION FORUM

Councillor T Koschel vacated the chamber, the time being 6:06pm.

## **RP-3 - MOBILE FOOD VENDOR PERMITS**

• Shirleen Van Gorkom - Speaking in favour of the report

#### PROCEDURAL MOTION - CHANGE OF STANDING ORDERS

#### 20/248 RESOLVED:

On the Motion of Councillors D Tout and P Funnell

That Council bring forward consideration of RP-3 - MOBILE FOOD VENDOR PERMITS to follow the public discussion forum.

CARRIED

#### RP-3 MOBILE FOOD VENDOR PERMITS

20/249 RESOLVED: On the Motion of Councillors K Pascoe and V Keenan

#### That Council:

- a allow an additional five permits to the current program
- b provide a further report by the end of 2020 reviewing existing tenure, range of offerings provided and opportunities to leverage from the success of the program

CARRIED

This is page 4 of the MINUTES of the ORDINARY MEETING OF COUNCIL of the Council of the CITY OF WAGGA WAGGA held on 13 JULY 2020.

## RECORD OF VOTING ON THE MOTION

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan R Kendall K Pascoe D Tout Against the Motion

Councillor T Koschel re-entered the chamber, the time being 6:30pm.

#### MOTIONS OF WHICH DUE NOTICE HAS BEEN GIVEN

## NOM-1 NOTICE OF MOTION - COUNCIL INFORMATION

20/250 RESOLVED:

On the Motion of Councillors T Koschel and P Funnell

#### That Council:

- a receives a report no later than the last meeting in September 2020 on the leaking of confidential information from workshops and meetings that includes the following:
  - i a review of our current policy on confidential information
  - ii the introduction of an independent investigation into the leaking of confidential information to the media and the community from Councillors and staff
- b delegate authority to the General Manager to write to the Minister of Local Government expressing disappointment in the procedures and action taken by the Office of Local Government in regards to code of conduct issues

CARRIED

#### RECORD OF VOTING ON THE MOTION

Against the Motion

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan R Kendall T Koschel K Pascoe D Tout

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#### NOM-2 NOTICE OF MOTION - ENFORCEMENT ACTION FOR DA09/0872

Councillor R Kendall declared a Significant Non-Pecuniary Interest and vacated the chamber, the time being 7:02pm.

## 20/251 RESOLVED:

On the Motion of Councillors P Funnell and T Koschel

That Council receive a report at the 27 July 2020 Council Meeting explaining in detail the non-enforcement of conditions for Development Application number DA09/0872, Rocky Point Quarries including:

- i. an outline of a plan of action to resolve the issues
- ii. an outline of Council expenditure incurred in relation to the maintenance of Tooyal Road

CARRIED

## RECORD OF VOTING ON THE MOTION

Against the Motion

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan T Koschel K Pascoe D Tout

Councillor R Kendall re-entered the chamber, the time being 7:20pm.

## NOM-3 NOTICE OF MOTION - POPULARLY ELECTED MAYOR

#### 20/252 RESOLVED: On the Motion of Councillors P Funnell

On the Motion of Councillors P Funnell and T Koschel

That Council receive a report at the 10 August 2020 Council Meeting providing details of the processes involved in potentially shifting to a popularly elected Mayor by the people.

CARRIED

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## RECORD OF VOTING ON THE MOTION

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan T Koschel K Pascoe D Tout Against the Motion R Kendall

#### REPORTS FROM STAFF

## RP-1 COUNCILLOR AND MAYORAL REMUNERATION

A Motion was moved by Councillors V Keenan and R Kendall

That Council:

- a determine to continue to pay the Councillors' allowance and Mayoral allowance at the maximum allowable level within the range determined by the NSW Local Government Remuneration Tribunal for the remainder of this term of the Council
- b approve the budget variation as detailed in the Financial Implications section of the report

An AMENDMENT was moved by Councillor D Tout and seconded by Councillor T Koschel

That Council :

- a confirm the reclassification by the Local Government Remuneration Tribunal of Wagga Wagga City Council from the Regional Rural category to the new Regional Centre category
- b confirm that the reclassification was not as a result of a submission by Wagga Wagga City Council but was actioned by the Tribunal separately
- c confirm that due to budget constraints and the current adopted budget deficit for 2020/21 that the full maximum allowance under the tribunal ruling not be adopted
- d as representatives of the community agree to adopt for the 2020/21 year the maximum Regional Rural category that Councillors have received to date during this term for both councillor fee and mayoral additional fee the 20/21 fee being:
  - i. \$20280 for Councillors, and
  - ii. \$44250 additional fee for the Mayor

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e acknowledge that the action in (d) will represent a saving of \$52,190 in total when compared to what the amount would be if the maximum allowances in the Regional Centre category be adopted

The AMENDMENT on being put to the Meeting was CARRIED and became the Motion.

#### RECORD OF VOTING ON THE MOTION

For the Amendment	Against the Amendment
Y Braid OAM	G Conkey OAM
P Funnell	V Keenan
T Koschel	R Kendall
K Pascoe	
D Tout	

20/253 RESOLVED: On the Motion of Councillors D Tout and T Koschel

That Council :

- a confirm the reclassification by the Local Government Remuneration Tribunal of Wagga Wagga City Council from the Regional Rural category to the new Regional Centre category
- b confirm that the reclassification was not as a result of a submission by Wagga Wagga City Council but was actioned by the Tribunal separately
- c confirm that due to budget constraints and the current adopted budget deficit for 2020/21 that the full maximum allowance under the tribunal ruling not be adopted
- d as representatives of the community agree to adopt for the 2020/21 year the maximum Regional Rural category that Councillors have received to date during this term for both councillor fee and mayoral additional fee the 20/21 fee being:
  - i. \$20280 for Councillors, and
  - ii. \$44250 additional fee for the Mayor
- e acknowledge that the action in (d) will represent a saving of \$52,190 in total when compared to what the amount would be if the maximum allowances in the Regional Centre category be adopted

CARRIED

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## RECORD OF VOTING ON THE MOTION

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan R Kendall T Koschel K Pascoe D Tout Against the Motion

#### RP-2 COVID-19 RELIEF PACKAGE

Councillor K Pascoe declared a Pecuniary Interest and vacated the chamber, the time being 8:04pm.

Councillor R Kendall declared a Significant Non-Pecuniary Interest and vacated the chamber, the time being 8:04pm.

#### 20/254 RESOLVED:

On the Motion of Councillors V Keenan and Y Braid OAM

That Council:

- a note the initiatives in response to COVID-19 and increase the 2020 Small Business category funding of Council's Annual Grants Program by \$20,000
- b reduce seasonal user fees by 50% for 12 months for sporting groups using Council's facilities and 20% for Multipurpose stadium and Bolton Park stadium
- c provide rent and licence fee concessions for eligible community, sporting and cultural not for profit groups
- d implement the National Cabinet Mandatory Code of Conduct SME Commercial Leasing during COVID-19
- e place on public exhibition the three addendums to the Wagga Wagga Local Infrastructure Contributions Plan 2019-2034, the Wagga Wagga City Council Development Servicing Plan Sewerage Services 2013 and the Wagga Wagga City Council Development Servicing Plan Stormwater 2007 and receive a further report following the public exhibition addressing any submissions made

CARRIED

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#### RECORD OF VOTING ON THE MOTION

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan T Koschel D Tout Against the Motion

Councillor R Kendall re-entered the chamber, the time being 8:18pm.

Councillor K Pascoe re-entered the chamber, the time being 8:18pm.

#### RP-4 PROPOSED ACQUISITION OF LAND AT THE GAP FOR ROAD PURPOSES

20/255 RESOLVED: On the Motion of Councillors T Koschel and R Kendall

That Council:

- a proceed with the compulsory acquisition of land from the State of New South Wales described as Lot 1 DP 1264232 for road purposes in accordance with the requirements of the Land Acquisition (Just Terms Compensation) Act 1991
- b make an application to the Minister and the Governor for approval to acquire Lot 1 DP 1264232 by compulsory acquisition process under Section 177(1) of the Roads Act 1993
- c pay compensation to all interest holders entitled to compensation by virtue of the compulsory acquisition on the terms set out in the Land Acquisition (Just Terms Compensation) Act 1991
- d agree that all minerals are to be exempt from the acquisition of Lot 1 DP 1264232
- e delegate authority to the General Manager or their delegate to execute any necessary documents on behalf of Council
- f authorise the affixing of Council's common seal to all relevant documents required

CARRIED

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## RECORD OF VOTING ON THE MOTION

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan R Kendall T Koschel K Pascoe D Tout Against the Motion

## RP-5 PROPOSED APPLICATION FOR CONTROL OF CROWN ROADS -OURA VILLAGE

20/256 RESOLVED: On the Motion of Councillors K Pascoe and R Kendall

That Council defer this report to 10 August 2020 Council Meeting pending a Councillor Workshop and site visit including a separate presentation by members of the Executive of the Oura Progress Association.

Against the Motion

CARRIED

## RECORD OF VOTING ON THE MOTION

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan R Kendall T Koschel K Pascoe D Tout

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# RP-6 PROPOSED COMPULSORY ACQUISITION OF LAND FOR ROAD WIDENING AT FARRER ROAD

## 20/257 RESOLVED: On the Motion of Councillors P Funnell and R Kendall

That Council:

- a proceed with the compulsory acquisition of the land from the State of New South Wales described as Lot 1 DP 1261450, Lot 2 DP 1261450 and Lot 6 DP 1261450 for road purposes in accordance with the requirements of the Land Acquisition (Just Terms Compensation) Act 1991
- b make an application to the Minister and the Governor for approval to acquire Lot 1 DP 1261450, Lot 2 DP 1261450 and Lot 6 DP 1261450 by compulsory acquisition process under Section 177(1) of the Roads Act 1993
- c pay compensation to all interest holders entitled to compensation by virtue of the compulsory acquisition on the terms set out in the Land Acquisition (Just Terms Compensation) Act 1991
- d agree that all minerals are to be exempt from the acquisition of Lot 1 DP 1261450, Lot 2 DP 1261450 and Lot 6 DP 1261450
- e delegate authority to the General Manager or their delegate to execute any necessary documents on behalf of Council
- f authorise the affixing of Council's common seal to all relevant documents required

CARRIED

## RECORD OF VOTING ON THE MOTION

For the MotionAgainst the MotionY Braid OAMG Conkey OAMG Conkey OAMP FunnellV KeenanKendallT KoschelK PascoeD ToutTout

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#### RP-7 RESPONSE TO QUESTIONS/BUSINESS WITH NOTICE

20/258 RESOLVED: On the Motion of Councillors T Koschel and R Kendall

That Council receive and note the report.

CARRIED

#### COMMITTEE MINUTES

- M-1 FLOODPLAIN RISK MANAGEMENT ADVISORY COMMITTEE -MINUTES - 2 JUNE 2020
- 20/259 RESOLVED: On the Motion of Councillors T Koschel and R Kendall

That Council note the minutes of the Floodplain Risk Management Advisory Committee meeting held on 2 June 2020.

CARRIED

## RECORD OF VOTING ON THE MOTION

For the MotionAgainst the MotionY Braid OAMG Conkey OAMP FunnellV KeenanR KendallT KoschelK PascoeD Tout

#### QUESTIONS/BUSINESS WITH NOTICE

Councillor T Koschel acknowledged improved technology and meeting practice in particular the ability facilitate Council meetings both in the Chamber and remotely.

Councillor T Koschel requested a clean-up around the Skate Park at Henwood Park.

Councillor T Koschel requested the bike jumps be removed and ground levelled at the park land on the corner Patamba and Amaroo Streets Kooringal.

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Councillor K Pascoe congratulated two community members for their efforts in cleaning the roadside along Moorong Street, across the Gobba Bridge and Highway.

Councillor P Funnell requested advice in relation to the criteria and expertise outlined in the Sydney & Regional Planning Panels Operational Procedures and a potential breach by Wagga Wagga City Council in its membership of Southern Regional Planning Panel.

Councillor V Keenan and the Mayor, Councillor G Conkey OAM congratulated recently elected Member of Eden-Monaro, Kristy McBain MP.

Councillor V Keenan expressed disappointment in false reporting by some media outlets on the COVID-19 report at the Wagga Wagga RAAF Base and acknowledged support by Council in rectifying and providing accurate information.

#### CLOSED COUNCIL

20/260 RESOLVED: On the Motion of Councillors P Funnell and T Koschel

That the Council now resolve itself into a Closed Council, the time being 8:47pm.

CARRIED

AT THIS STAGE OF THE MEETING THE PRESS AND PUBLIC GALLERY RETIRED FROM THE COUNCIL MEETING.

## CONFIDENTIAL REPORTS

## CONF-1 PROPOSED RENT WAIVERS UNDER THE MANDATORY CODE OF CONDUCT FOR COMMERCIAL LEASES AFFECTED BY COVID-19

Councillor R Kendall declared a Significant Non-Pecuniary Interest and vacated the chamber, the time being 8:49pm.

20/261 RESOLVED:

On the Motion of Councillors P Funnell and V Keenan

That Council agree to grant rent waivers to Council commercial tenants in accordance with the recommendations detailed in the body of this report.

CARRIED

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#### RECORD OF VOTING ON THE MOTION

For the Motion Y Braid OAM G Conkey OAM P Funnell V Keenan T Koschel K Pascoe D Tout Against the Motion

Councillor R Kendall re-entered the chamber, the time being 8:50pm.

## **REVERSION TO OPEN COUNCIL**

20/262 RESOLVED: On the Motion of Councillors T Koschel and K Pascoe

That this meeting of the Closed Council revert to an open meeting of the Council, the time being 8:50pm.

CARRIED

THIS COMPLETED THE BUSINESS OF THE COUNCIL MEETING WHICH ROSE AT 8:51pm.

MAYOR

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